#### STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

#### IN THE MATTER OF:



Reg. No.:	2012-51428
Issue No.:	1038
Case No.:	
Hearing Date:	June 13, 2012
County:	Wayne (82-18)

# ADMINISTRATIVE LAW JUDGE: Jan Leventer

# **HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 following Claimant's request for a hearing. After due notice, a telephone hearing was held on June 13, 2012, from Detroit, Michigan. Participants on behalf of Claimant included Claimant. Participants on behalf of the Department of Human Services (Department) included

#### ISSUE

Did the Department properly 🗌 deny Claimant's application 🔀 close Claimant's case for:

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Family Independence Program (FIP)? Food Assistance Program (FAP)?

Medical Assistance (MA)?

Ad	ult	Ме	dical	Ass	istan	ce (/	AMP	)?
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State Disability Assistance (SDÁ)?

Child Development and Care (CDC)?

#### FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

1. Claimant applied for benefits received benefits for:



Family Independence Program (FIP).

Food Assistance Program (FAP). Medical Assistance (MA).

- Adult Medical Assistance (AMP).
- State Disability Assistance (SDA).

Child Development and Care (CDC).

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- On or about April 23, 2012, the Department

   denied Claimant's application
   closed Claimant's case
   due to a determination that Claimant failed to comply with the Work First program requirements.
- On April 23, 2012, the Department sent
   □ Claimant □ Claimant's Authorized Representative (AR) □ denial. □ denial.
- 4. On May 7, 2012, Claimant filed a hearing request, protesting the ☐ denial of the application. ⊠ closure of the case.

#### CONCLUSIONS OF LAW

Department policies are contained in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM), and the Reference Tables Manual (RFT).

∑ The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193, 42 USC 601, *et seq.* The Department (formerly known as the Family Independence Agency) administers FIP pursuant to MCL 400.10, *et seq.*, and 1999 AC, Rule 400.3101 through Rule 400.3131. FIP replaced the Aid to Dependent Children (ADC) program effective October 1, 1996.

☐ The Food Assistance Program (FAP) [formerly known as the Food Stamp (FS) program] is established by the Food Stamp Act of 1977, as amended, and is implemented by the federal regulations contained in Title 7 of the Code of Federal Regulations (CFR). The Department (formerly known as the Family Independence Agency) administers FAP pursuant to MCL 400.10, *et seq.*, and 1999 AC, Rule 400.3001 through Rule 400.3015.

☐ The Medical Assistance (MA) program is established by the Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (formerly known as the Family Independence Agency) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105.

The Adult Medical Program (AMP) is established by 42 USC 1315, and is administered by the Department pursuant to MCL 400.10, *et seq.* 

The State Disability Assistance (SDA) program, which provides financial assistance for disabled persons, is established by 2004 PA 344. The Department of Human Services (formerly known as the Family Independence Agency) administers the SDA program pursuant to MCL 400.10, *et seq.*, and 2000 AACS, Rule 400.3151 through Rule 400.3180.

☐ The Child Development and Care (CDC) program is established by Titles IVA, IVE and XX of the Social Security Act, the Child Care and Development Block Grant of 1990, and the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. The program is implemented by Title 45 of the Code of Federal Regulations, Parts 98 and 99. The Department provides services to adults and children pursuant to MCL 400.14(1) and 1999 AC, Rule 400.5001 through Rule 400.5015.

Additionally, at the hearing, Claimant testified she requested a medical deferral from the Work First program, and she put in a request for her medical records from her doctor. The doctor never sent the records, although Claimant called his office numerous times. Claimant also contacted the Department for help in obtaining her medical records, but did not receive return phone calls.

After this series of events, Claimant attempted to participate in the Work First program and was unable to comply. The Department determined she was not in compliance and terminated FIP benefits.

BAM 105, "Rights and Responsibilities," is the first Department manual section applicable in this case. This section requires the Department to protect clients' rights when the client has been fully cooperative with the Department. Second, BAM 130, "Verification and Collateral Contacts," specifically requires the Department to offer assistance in obtaining medical records and to make a decision based on its best judgment if no documents are available.

It is found and determined that the Department failed to offer assistance to Claimant in obtaining her medical records. Claimant, therefore, is entitled to FIP benefits until her medical records are obtained, or if they cannot be obtained, the Department is required to use its best judgment in making a decision without them.

Also, in this case, it is found and determined that the requirements of BEM 233A, "Failure to Meet Employment and/or Self-Sufficiency-Related Requirements: FIP," were not fulfilled by the Department. The Department issued a Notice of Noncompliance stating that the noncompliance date was March 21, 2012. However, there is nothing in the record to substantiate that date, either by way of testimony or documentation. The Department's witnesses agreed that March 21, 2012, was merely the date when the Work First program communicated with the Department, and Claimant had no responsibility to fulfill on that date.

It is found and determined that BEM 233A requires specific notice to Claimant of the first noncompliance date and all other dates as well. It is found and determined that the Department failed to follow its own regulations in this regard. BEM 233A, pp. 8-9.

Based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, the Administrative Law Judge concludes that the Department

properly closed Claimant's case

properly denied Claimant's application | | improperly denied Claimant's application improperly closed Claimant's case

for:  $\square AMP \boxtimes FIP \square FAP \square MA \square SDA \square CDC.$ 

# **DECISION AND ORDER**

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, finds that the Department did act properly.  $\boxtimes$  did not act properly.

Accordingly, the Department's AMP X FIP FAP AA SDA CDC decision is  $\square$  AFFIRMED  $\boxtimes$  REVERSED for the reasons stated on the record.

THE DEPARTMENT IS ORDERED TO DO THE FOLLOWING WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

- 1. Reinstate Claimant's FIP benefits;
- 2. Initiate procedures to provide retroactive and ongoing benefits to Claimant at the benefit level to which she is entitled;
- 3. Initiate procedures to delete all penalties imposed on Claimant from her Department file:
- 4. Initiate procedures to determine whether to provide assistance to Claimant in obtaining a medical deferral, if a medical deferral request is appropriate at this time.
- 5. All steps shall be taken in accordance with Department policy and procedure.

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Jan Leventer Administrative Law Judge for Maura Corrigan, Director Department of Human Services

Date Signed: June 14, 2012

Date Mailed: June 14, 2012

**NOTICE:** Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request. (60 days for FAP cases)

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

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Claimant may request a rehearing or reconsideration for the following reasons:

- A rehearing <u>MAY</u> be granted if there is newly discovered evidence that could affect the outcome
  of the original hearing decision.
- A reconsideration MAY be granted for any of the following reasons:
  - misapplication of manual policy or law in the hearing decision,
  - typographical errors, mathematical error, or other obvious errors in the hearing decision that effect the substantial rights of the claimant:
  - the failure of the ALJ to address other relevant issues in the hearing decision.

Request must be submitted through the local DHS office or directly to MAHS by mail at Michigan Administrative Hearings Reconsideration/Rehearing Request

P. O. Box 30639 Lansing, Michigan 48909-07322

#### JL/pf