### STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

### IN THE MATTER OF:



 Reg. No:
 201240338

 Issue No:
 3055, 1052, 6052

 Case No:
 May 30, 2012

 Wayne County DHS
 Hearing Date:

ADMINISTRATIVE LAW JUDGE: Christopher S. Saunders

### HEARING DECISION

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the Department of Human Services (department) request for a disqualification hearing. After due notice, a telephone hearing was held on May 30, 2012, at which Respondent did not appear. This matter having been initiated by the department and due notice having been provided to Respondent, the hearing was held in Respondent's absence in accordance with Bridges Administrative Manual, Item 725.

#### <u>ISSUE</u>

Whether Respondent committed an Intentional Program Violation (IPV) of the Food Assistance Program (FAP), the Child Development and Care (CDC) program, and the Family Independence Program (FIP)?

#### FINDINGS OF FACT

The Administrative Law Judge, based upon the clear and convincing evidence on the whole record, finds as material fact:

- The department's Office of Inspector General (OIG) filed a hearing request to establish an overissuance of benefits received by Respondent as a result of Respondent having committed an Intentional Program Violation (IPV); the OIG also requested that Respondent be disqualified from receiving program benefits.
- 2. Respondent completed an application for public assistance on January 31, 2001 (DHS 1171), acknowledging her responsibility to report any changes in her income, resources, or living arrangements to the department within ten days of the change. (Department Exhibits 14-19).

- 3. After contacting the Respondent's former employers, the department determined that the claimant did not report all of her earned income to the department as required. (Department Exhibits 58-68).
- 4. The Respondent received CDC benefits due to her employment and due to her participation in the WF/JET program.
- 5. After reviewing the information provided by the Respondent's former employers and the information provided by the WF/JET program, it was determined that the Respondent received more CDC benefits than which she had a need for. (Department Exhibits 83-88).
- 6. As a result of the Respondent's failure to report all of her earned income, she received an overissuance of FAP benefits for the periods of November 1, 2002 through December 31, 2002 in the amount of for the time period of June 1, 2003 through August 31, 2003 in the amount , and for the time period of September 1, 2005 through of . Additionally, due to her November 30, 2005 in the amount of failure to report all of her earned income, the Respondent received an overissuance of FIP benefits for the time period of November 1, 2002 through November 30, 2002 in the amount of and for the time period of September 1, 2005 through November 30, 2005 in the amount of Furthermore, as a result of the Respondent receiving more CDC benefits than which she had a need for, the Respondent received an overissuance of CDC benefits for the time period of June 15, 2003 through March 6, 2004 in the amount of and for the time period of June 12, 2005 through December 24, 2005 in the amount of (Department Exhibits 10, 83-113).
- 7. Respondent was clearly instructed and fully aware of the responsibility to report true and accurate information to the department.
- 8. Respondent has no apparent physical or mental impairment that would limit the understanding or ability to fulfill the income reporting responsibilities.
- 9. Respondent had not committed any previous intentional program violations.

# CONCLUSIONS OF LAW

The Food Assistance Program (FAP) (formerly known as the Food Stamp (FS) program) is established by the Food Stamp Act of 1977, as amended, and is implemented by the federal regulations contained in Title 7 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the FAP program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3001-

3015. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Program Reference Manual (PRM).

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193, 8 USC 601, *et seq.* The Department of Human Services (DHS or department) administers the FIP program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3101-3131. The FIP program replaced the Aid to Dependent Children (ADC) program effective October 1, 1996. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Program Reference Manual (PRM).

The Child Development and Care program is established by Titles IVA, IVE, and XX of the Social Security Act, the Child Care and Development Block Grant of 1990, and the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. The program is implemented by Title 45 of the Code of Federal Regulations, Parts 98 and 99. The Department of Human Services (DHS or Department) provides services to adults and children pursuant to MCL 400.14(1) and MAC R 400.5001-5015. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM), Reference Table Manual (RFT), and the Bridges Reference Manual (BRM).

In this case, the department has requested a disqualification hearing to establish an overissuance of benefits as a result of an IPV and the department has asked that the respondent be disqualified from receiving benefits. The department's manuals provide the following relevant policy statements and instructions for department caseworkers.

When a customer client group receives more benefits than they are entitled to receive, the department must attempt to recoup the overissuance. BAM 700. A suspected intentional program violation means an overissuance where:

- the client intentionally failed to report information or intentionally gave incomplete or inaccurate information needed to make a correct benefit determination, and
- the client was clearly and correctly instructed regarding his or her reporting responsibilities, and
- the client has no apparent physical or mental impairment that limits his or her understanding or ability to fulfill their reporting responsibilities.

The department suspects an intentional program violation when the client has intentionally withheld or misrepresented information for the purpose of establishing, maintaining, increasing, or preventing reduction of program benefits or eligibility. There must be clear and convincing evidence that the client acted intentionally for this purpose. BAM 720.

The department's Office of Inspector General processes intentional program hearings for overissuances referred to them for investigation. The Office of Inspector General represents the department during the hearing process. The Office of Inspector General requests intentional program hearings for cases when:

- benefit overissuances are not forwarded to the prosecutor.
- prosecution of welfare fraud is declined by the prosecutor for a reason other than lack of evidence, and
  - the total overissuance amount is \$1000 or more, or
  - $\circ\;$  the total overissuance amount is less than \$1000, and
    - the group has a previous intentional program violation, or
    - the alleged IPV involves FAP trafficking, or
    - the alleged fraud involves concurrent receipt of assistance,
    - the alleged fraud is committed by a state/government employee.

A court or hearing decision that finds a client committed an intentional program violation disqualifies that client from receiving program benefits. A disqualified recipient remains a member of an active group as long as he lives with them. Other eligible group members may continue to receive benefits. BAM 720.

Clients that commit an intentional program violation are disqualified for a standard disqualification period except when a court orders a different period. Clients are disqualified for periods of one year for the first IPV, two years for the second IPV, lifetime disqualification for the third IPV, and ten years for a concurrent receipt of benefits. BAM 720. This is the respondent's first intentional program violation.

In this case, Respondent failed to notify the department of all her earned income. As a result of her failure to report income, she committed an intentional program violation resulting in an overissuance of FAP benefits in the amount of the and resulting in an overissuance of FIP benefits in the amount of the analysis of employment and WF/JET program hours. As a result of the Respondent misrepresenting the needed number of CDC hours, she received an overissuance of CDC benefits in the amount of the Respondent misrepresenting the needed number of CDC hours, she received an overissuance of CDC benefits in the amount of Leanness. Because this is the Respondent's first IPV, the one year disqualification period for the FAP and FIP programs is appropriate.

## **DECISION AND ORDER**

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, finds clear and convincing evidence that the Respondent committed an Intentional Program Violation by failing to notify the department of her earned income and by misrepresenting the number of hours needed for CDC benefits.

Therefore, it is HEREBY ORDERED that:

- 1. The Respondent shall reimburse the department for FAP benefits ineligibly received as a result of her intentional program violation in the amount of
- 2. The Respondent is personally ineligible to participate in the FAP program for the period of one year. The disqualification period shall be applied immediately.
- 3. The Respondent shall reimburse the department for FIP benefits ineligibly received as a result of her intentional program violation in the amount of
- 4. The Respondent is personally ineligible to participate in the FIP program for the period of one year. The disqualification period shall be applied immediately.
- 5. The Respondent shall reimburse the department for CDC benefits ineligibly received as a result of her intentional program violation in the amount of

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Christopher S. Saunders Administrative Law Judge for Maura D. Corrigan, Director Department of Human Services

Date Signed: June 18, 2012

Date Mailed: June 18, 2012

## 201240338/CSS

**NOTICE**: The law provides that within 30 days of receipt of the above Decision and Order, the respondent may appeal it to the circuit court for the county in which he/she lives.



