STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:



ADMINISTRATIVE LAW JUDGE: Alice C. Elkin

HEARING DECISION

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 following Claimant's request for a hearing. After due notice, a telephone hearing was held on February 22, 2012, from Detroit, Michigan. Participants on behalf of Claimant included Claimant. Participants on behalf of Department of Human Services (Department) included

<u>ISSUE</u>

Did the Department properly deny Claimant's application 🛛 close Claimant's case for:

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Family Independence Program (FIP)?

Food Assistance Program (FAP)?

Medical Assistance (MA)?

Direct Support Services (DSS)?

Adult Medical Assistance (AMP)?

State Disability Assistance (SDA)?

Child Development and Care (CDC)?

FINDINGS OF FACT

The Administrative Law Judge, based on the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. Claimant applied for benefits received benefits for:
 - Family Independence Program (FIP).

Food Assistance Program (FAP).

Medical Assistance (MA).

Direct Support Services (DSS).

Adult Medical Assistance (AMP).

State Disability Assistance (SDA).

Child Development and Care (CDC).

- On January 1, 2012, the Department
 denied Claimant's application
 due to net income exceeding the net income limit.
- On December 21, 2011, the Department sent
 ☐ Claimant ☐ Claimant's Authorized Representative (AR) notice of the ☐ denial. ☐ closure.
- 4. On January 17, 2012, Claimant filed a hearing request, protesting the \Box denial of the application. \boxtimes closure of the case.

CONCLUSIONS OF LAW

Department policies are contained in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM), and the Reference Tables Manual (RFT).

☐ The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193, 42 USC 601, *et seq.* The Department (formerly known as the Family Independence Agency) administers FIP pursuant to MCL 400.10, *et seq.*, and 1999 AC, R 400.3101 through Rule 400.3131. FIP replaced the Aid to Dependent Children (ADC) program effective October 1, 1996.

⊠ The Food Assistance Program (FAP) [formerly known as the Food Stamp (FS) program] is established by the Food Stamp Act of 1977, as amended, and is implemented by the federal regulations contained in Title 7 of the Code of Federal Regulations (CFR). The Department (formerly known as the Family Independence Agency) administers FAP pursuant to MCL 400.10, *et seq.*, and 1999 AC, R 400.3001 through Rule 400.3015.

☐ The Medical Assistance (MA) program is established by the Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (formerly known as the Family Independence Agency) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105.

The Adult Medical Program (AMP) is established by 42 USC 1315, and is administered by the Department pursuant to MCL 400.10, *et seq*.

The State Disability Assistance (SDA) program, which provides financial assistance for disabled persons, is established by 2004 PA 344. The Department of Human Services (formerly known as the Family Independence Agency) administers the SDA program pursuant to MCL 400.10, *et seq.*, and 2000 AACS, R 400.3151 through Rule 400.3180.

☐ The Child Development and Care (CDC) program is established by Titles IVA, IVE and XX of the Social Security Act, the Child Care and Development Block Grant of 1990, and the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. The program is implemented by Title 45 of the Code of Federal Regulations, Parts 98 and 99. The Department provides services to adults and children pursuant to MCL 400.14(1) and 1999 AC, R 400.5001 through Rule 400.5015.

Direct Support Services (DSS) is administered by the Department pursuant to MCL 400.57a, et. seq., and Mich Admin Code R 400.3603.

Additionally, the Department testified that Claimant's FAP case was closed effective January 1, 2012, because her net income exceeded the net income limit for her group size of one.

At the hearing, the Department testified that, in determining Claimant's net income, it considered, in addition to Claimant's unearned income from Retirement, Survivors, and Disability Insurance (RSDI) benefits, Claimant's self-employment income. Earned income, which is considered in the calculation of an individual's net income for FAP purposes, includes income an individual receives from self-employment activities. BEM 500. In this case, Claimant reported total proceeds of \$1,982 from her self-employment. The Department produced a FAP budget for Claimant showing net self-employment income of \$1,486. The Department explained that it arrived at Claimant's net self-employment proceeds.

Countable income from self-employment equals the total proceeds minus allowable expenses of producing the income. BEM 502. Allowable expenses are the higher of 25% of the total proceeds, or actual expenses if the client chooses to claim and verify the expenses, provided that, if allowable expenses exceed the total proceeds, the amount of the loss cannot offset any other income. BEM 502. At the hearing, Claimant testified that she had provided to the Department her actual expenses related to her self-employment activities, and the Department acknowledged receiving these actual expenses. By failing to consider Claimant's actual expenses, which Claimant contended were higher than 25% of her total proceeds, the Department failed to act in accordance with Department policy.

At the hearing, the Department was also unable to specify how it calculated Claimant's medical deduction of \$179. Because Claimant is a Senior/Disabled/Veteran (SDV) member, she is entitled to a deduction for monthly medical expenses she incurs in excess of \$35. BEM 554. Claimant testified that she paid Part B Medicare premiums of \$133 per month and BlueCross BlueShield insurance premiums of \$124 per month. If the Department was aware of both these expenses, Claimant would be entitled to a monthly medical deduction in excess of \$179.

The Department further testified that, because Claimant did not present any evidence concerning her monthly housing expenses, it did not include any such expenses in its

FAP budget. Claimant conceeded that she had not provided any information concerning her housing expenses. She was advised that providing verification of her shelter expenses in a form acceptable to the Department could result in increased FAP benefits in future months.

Based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, the Administrative Law Judge concludes that the Department

properly denied Claimant's application	improperly denied Claimant's application
properly closed Claimant's case	improperly closed Claimant's case

for: \square AMP \square FIP \boxtimes FAP \square MA \square SDA \square CDC \square DSS.

DECISION AND ORDER

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, finds that the Department i did act properly. i did not act properly.

Accordingly, the Department's AMP FIP K FAP MA SDA CDC DSS decision is AFFIRMED REVERSED for the reasons stated on the record.

THE DEPARTMENT IS ORDERED TO DO THE FOLLOWING WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

- 1. Reinstate Claimant's FAP case effective January 1, 2012;
- 2. Recalculate Claimant's FAP budget in accordance with Department policy for January 1, 2012, ongoing;
- 3. Issue supplements to Claimant for any FAP benefits Claimant was eligible to receive but did not for January 1, 2012, ongoing; and
- 4. Notify Claimant in writing of its decision in accordance with Department policy.

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Alice C. Elkin Administrative Law Judge For Maura Corrigan, Director Department of Human Services

Date Signed: February 27, 2012

Date Mailed: February 27, 2012

NOTICE: Michigan Administrative Hearing System (MAHS) may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. MAHS will not order a rehearing or

reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request. (60 days for FAP cases)

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

Claimant may request a rehearing or reconsideration for the following reasons:

- A rehearing <u>MAY</u> be granted if there is newly discovered evidence that could affect the outcome of the original hearing decision.
- A reconsideration MAY be granted for any of the following reasons:
- misapplication of manual policy or law in the hearing decision,
- typographical errors, mathematical error, or other obvious errors in the hearing decision that effect the substantial rights of the claimant:
- the failure of the ALJ to address other relevant issues in the hearing decision.

Request must be submitted through the local DHS office or directly to MAHS by mail at

Michigan Administrative hearings Reconsideration/Rehearing Request P. O. Box 30639 Lansing, Michigan 48909-07322

ACE/pf

