### STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

### IN THE MATTER OF:



Reg. No.: Issue No.: Case No.: Hearing Date: County:

201216430 2006, 3008

March 14, 2012 Wayne County DHS (57)

## ADMINISTRATIVE LAW JUDGE: Michael J. Bennane

## **HEARING DECISION**

This matter is before the undersigned Administ rative Law Judge pursuant to MCL 400.9 and MCL 400.37 following Claim ant's request for a hearing. After due notice, a telephone hearing was held on March 14, 2012, from Detroit, Michigan. Participants on behalf of Claimant inc luded Claimant and Claimant's spouse. Participants on behalf of the Depar tment of Human Services (Department) included

## ISSUE

Due to a failure to comply with the ve properly 🛛 deny Claimant's application 🗌 close Claimant's case 🗌 reduce Claimant's benefits for:

$\times$	

Family Independence Program (FIP)? Food Assistance Program (FAP)? Medical Assistance (MA)?

State Disability Assistance (SDA)?

rification requirements, did the Department

Child Development and Care (CDC)?

Due to a f ailure to c omply with the veri fication requirements, and complet e the FAP redetermination did t he Department properly  $\prod$  deny Claimant's application  $\bigotimes$  close Claimant's case reduce Claimant's benefits for:

$\times$	

Family Independence Program (FIP)? Food Assistance Program (FAP)?

Medical Assistance (MA)?

State Disability Assistance (SDA)?

Child Development and Care (CDC)?

# FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material, and substantia l evidence on the whole record, including testimony of witnesses, finds as material fact:

- 1. Cla imant  $\boxtimes$  applied for  $\square$  was receiving:  $\square$  FIP  $\square$  FAP  $\boxtimes$  MA  $\square$  SDA  $\square$  CDC.
- 2. Claimant was required to submit requested verification by November 7, 2011.
- 3. A subsequent verification request dated No vember 1, 2011 was sent to Claimant that requested verification by an unspecified date.
- 4. On November 30, 2011, the Department  $\square$  denied Claimant's application for MA.
  - closed Claimant's case
  - reduced Claimant's benefits.
- 5. On December 2, 2011, the Department sent notice of the
  - $\boxtimes$  denial of Claimant's application for MA.
    - closure of Claimant's case.
  - reduction of Claimant's benefits.
- 6. Cla imant applied for was receiving: FIP FAP MA SDA CDC
- On November 30, 2011, the Department

   ☐ denied Claimant's application
   ☑ closed Claimant's case for FAP.
  - reduced Claimant's case for r A
- 8. On December 2, 2011, the Department sent notice of the
  - denial of Claimant's application.
  - $\boxtimes$  closure of Claimant's case for FAP.
  - reduction of Claimant's benefits.
- 9. On December 2, 2011, Claimant filed a hearing request, protesting the

   ☐ denial of her Medical Assistance applic ation and
   ☑ closure of her Food Assistance case.
   ☐ reduction of Claimant's FAP benefits.

# CONCLUSIONS OF LAW

Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Reference Tables Manual (RFT).

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and W ork Opportunity Reconc iliation Act of 1996, Public Law 104-193, 42 USC 601, *et seq*. The Department (formerly known as the Family Independence

Agency) administers FIP pursuant to MCL 400.10, *et seq.*, and 1997 AACS R 400.3101-3131. FI P replac ed the Aid to Depe ndent Children (ADC) program effective October 1, 1996.

☐ The Food Assistanc e Program (FAP) [fo rmerly known as the Food Sta mp (FS) program] is establis hed by the Food St amp Act of 1977, as amend ed, and is implemented by the federal r egulations contained in Title 7 of the Code of Federal Regulations (CFR). The Department (formerly known as the Family Independenc e Agency) administers FAP pur suant to MCL 400. 10, *et seq* ., and 1997 AACS R 400.3001-3015

The Medical Ass istance (MA) program is es tablished by the Title XIX of the Soc ial Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department (formerly known as the F amily Independence Agency) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105.

The State Disability Assistance (SDA) progr am which provides financial as sistar	nce
for disabled persons is established by 2004 PA 344. The Depart ment (formerly know	wn
as the F amily Independence Agency) admini sters the SDA program pursuant to M	CL
400.10, et seq., and 1998-2000 AACS R 400.3151-400.3180.	

☐ The Child Development and Care (CDC) program is establis hed by Titles IVA, IVE and XX of the Soc ial Security Act, the Ch ild Care and Developm ent Block Grant of 1990, and the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. The program is implemented by Title 45 of the Code of Fede ral Regulations, Parts 98 and 99. T he Department provides servic es to adult s and children pursuant to MCL 400.14(1) and 1997 AACS R 400.5001-5015.

In the instant case, Claimant submitted an application for MA on October 26, 2011. On this application, the Claimant also hand wrote in reference to FAP. On October 28, 2011 a Verification Checklist (DHS-3503) was sent to the Claimant expressly referencing the Food Assistance Program which Claimant had been receiving ongoing, and for which a redetermination appointment had been set for November 1, 2011. The Verification Checklist indicated proofs were due by November 7, 2011. Ho wever, the form also states that the Claimant "must get the proofs to me or call me by the due date above. If you do not, your benefits may be denied, decreased or cancelled." Further, the letter states that "We may be able to he Ip you get the proofs if you as k for help." The Verific ation Checklist then identifies the specific information sought which was Veterans Compensation income information. Exhibit 2.

The testimony confirms that the Claim ant participated in an interview with the Department on November 1, 2 011 Cla imant completed and signed the DHS-1010 providing financ ial details The form was signed and witnessed by Department representative on that same date. A se cond Verification Check list (DHS-3503) was sent to Claimant dated Novem ber 1, 2011, the same date as the redetermination appointment. This Verification Checklist re ferences both Medical Assistance and Food

Assistance programs. The due date on this form is identified as January 11, 2011. On the reverse side of the form is typed communication stating " Per our conversation, during your redetermination, I m ust have a copy of the listed documents to determine eligibility f or food assistance". Thus, the is form was c learly generat ed after the redetermination appointment, but before the November 7, 2011 due date relating to the first Verification Chec klist. Further, there is no opportunity for the Claimant to identify the due date on the second checklist becau se it reads January 11, 2011 which would seem to be a typographical error.

It was reasonable for the claimant to beli eve that s ubmitting the doc umentation on November 8, 2011 was timely in light of the confusing and conflicting information on the two Verification Checklists that were sent. The second verification request s uperseded the first verification request and therefore the verification provided by Claimant is timely. While Claimant submitted the information requested one day past the due date identified on the first Verification Checklist, she was in ongoing conversations with the Department and had telephone contact, in fact in person contact at the redetermination appointment prior to the due date. Pursuant to the written information on the first Verification Checklist, the Claim ant was compliant, having called "by the due date". This point, however, becomes moot with the introduction of the second superseding verification checklist.

The VA benefit confirmation information t he Claimant submitted was dated September 2, 2010. **Construction** testified that the Depart tment attempted to obtain the require d updated information from the VA, was unsucce ssful as the information would only be released to **Construction**. There is no further information about whether **Construction** then communicated this to the CI aimant and/or her husband, and whether the Department made any attempts to work in conjunction with the Claimant and her husband to obta in this information.

BAM 130 expressly provides:

Send a negative action notice when:

• The client indicates refusal to provide a verification, or

• The time period given has elapsed and the client has not made a reasonable effort to provide it.

The Claimant in this case has not refused to provide the verification and in fact did make reasonable effort to provide it, hav ing maintained contact with the Department, participating in an in-pers on appointment during which the information was discussed and one day after the initial due date, subm itted the requested information only to be advised it was too old since it related to 2010 income amounts.

BAM 130 also provides:

The client must name suitable collateral contacts when requested. You may assist the client to designate them. You are responsible for obtaining

the verification. If the contact requires the client's s igned releas e, use the DHS-27, Release of Information, and specify on it what information is requested.

In the instant case, the Department representative, the second state of the second would need to obtain the information as the recipient of the benefits . However there is no testimony that the benefits as required in BAM 130.

The Department references BEM 500 and 530 in its Hearing Summary as policy relie d upon in taking the action contested by the Claimant. In fact, the relevant policy provision applicable to the facts of this ca se is BAM 130, and t he Department failed to comply.

Based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, the Administrative Law Judge concludes that the Department properly improperly

☐ closed Claimant's case ⊠ denied Claimant's application

reduced Claimant's benefits

## **DECISION AND ORDER**

The Administrative Law Judge, based upon the above Findings of Fact and Conclusions of Law, and for the reasons stated on the record, finds that the Department idid act properly idid not act properly.

Accordingly, the Depar tment's decision is AFFIRMED REVERSED for the reasons stated on the record.

THE DEPARTMENT IS ORDERED TO DO THE FOLLOWING WITHIN 10 DAYS OF THE DATE OF MAILING OF THIS DECISION AND ORDER:

- 1. The Department shall initiate reinstat ement of Claimant's MA application dat ed October 26, 2011 and process the application.
- The Department shall engage in all reas onable means to assist Claimant in obtaining the required income verification on from the Department of Veterans Affairs.
- 3. The Department shall recalculate Claimant's FAP benefits based upon the income information received as referenced above pursuant to the redetermination.

4. The Department shall su pplement the Claimant for any lost FAP benefits due pursuant to policy.

Michael J. Bennane by Kathleen H. Svoboda Supervising Administrative Law Judge for Maura Corrigan, Director Department of Human Services

Date Signed: March 22, 2012

Date Mailed: March 22, 2012

### NOTICE:

Claimant may request a rehearing or reconsideration for the following reasons:

- A rehearing <u>MAY</u> be granted if there is newly discovered evidence that could affect the outcome of the original hearing decision.
- A reconsideration <u>MAY</u> be granted for any of the following reasons:
- misapplication of manual policy or law in the hearing decision,
- typographical errors, mathematical error, or other obvious errors in the hearing decision that effect the substantial rights of the claimant;
- the failure of the ALJ to address other relevant issues in the hearing decision

Request must be submitted through the local DHS office or directly to MAHS by mail at Michigan Administrative Hearings

Re consideration/Rehearing Request P.O. Box 30639 Lansing, Michigan 48909-07322

MJB/KHS/cl

