## STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:



Reg. No:201211973Issue No:2009Case No:Hearing Date:Hearing Date:February 8, 2012Jackson County DHS

ADMINISTRATIVE LAW JUDGE: William A. Sundquist

# **HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the claimant's request for a hearing. After due notice, an in-person hearing was held on Wednesday, February 8, 2012. Claimant appeared with her authorized representative,

Medical reports (Claimant Exhibit A) submitted at hearing for a second SHRT review delayed the decision and order below with the claimant's approval.

Continuance of the hearing requested by the claimant to upon additional medical reports for a second SHRT review was denied for lack of good cause per Rule 400.915.

## <u>ISSUE</u>

Was disability, as defined below, medically established?

## FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. On May 16, 2011, claimant applied for MA-P (and three months retro), was denied on August 12, 2011 per BEM 260, and requested a hearing on November 8, 2011.
- 2. Claimant's vocational factors are: age 50, with a high school education, and history of semi-skilled/skilled work.
- 3. In June/July 2008, claimant was laid off from her last job and became an unemployment compensation benefit recipient with exhaustion in April 2011.
- 4. Claimant alleges disability due to multiple physical disorders in combination.

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- 5. Medical exam on February 16, 2011, states the claimant has shortness of breath; that she has a history of COPD; that she has non-critical coronary artery disease; that musculoskeletally she has no instability; that she has no joint redness or swelling; that neurologically cranial nerves II-XII are intact; that motor strength, coordination, and sensation are intact; that she has equal reflexes bilaterally to upper and lower extremities; that she has no rales, rhonchi or wheezes; and that her cardiac has a regular rate and rhythm (Medical Packet, Page 68 and 69).
- 6. Medical exam on February 16, 2011, states the claimant has normal bulk, tone, gait and strength; and that sensory examination was normal to light touch and pinprick (Medical Packet, Page 72).
- 7. Medical exam on June 4, 2011, states the claimant has mild wheezing in both lungs; that she has no gallop, rub or murmur in the CVS; and that she has no significant coronary artery disease (Medical Packet, Pages 24 and 25).
- 8. Medical exam on June 4, 2011, states the claimant is currently in no respiratory distress; and that back is non-tender with good range of motion (Medical Packet, Page 31).
- 9. Medical exam on July 9, 2011, states the claimant was ruled out as having a possible myocardial infarction; that she had no significant shortness of breath in breathing or wheezing; that heart reveals a regular rate and rhythm; the she is ambulatory and moves all extremities with symmetrical strength; that she exhibits no abnormal motor movement; and that cranial nerves II-XI are grossly within normal limits (Claimants Exhibits A, 4 and 6).
- 10. Medical exam on July 9, 2011, states that claimant's hypertension is currently uncontrolled; and that HEENT are unremarkable (Claimants Exhibit A, Page 10).
- 11. SHRT report dated March 9, 2012, states the claimant's impairments do not meet/equal a social security listed impairment.

# CONCLUSIONS OF LAW

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105. Department policies are found in the Program Administrative Manual (BAM), the Program Eligibility Manual (BEM) and the Program Reference Manual (PRM).

Facts above are undisputed.

"Disability" is:

...the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.... 20 CFR 416.905.

...We follow a set order to determine whether you are disabled. We review any current work activity, the severity of your impairment(s), your residual functional capacity, your past work, and your age, education and work experience. If we can find that you are disabled or not disabled at any point in the review, we do not review your claim further.... 20 CFR 416.920.

The burden of proof is on the claimant to establish disability in accordance with the 5 step process below. ...20 CFR 460.912(a).

When determining disability, the federal regulations require that several considerations be analyzed in sequential order. If disability can be ruled out at any step, analysis of the next step is <u>not</u> required. These steps are:

- 1. Does the client perform Substantial Gainful Activity (SGA)? If yes, the client is ineligible for MA. If no, the analysis continues to Step 2. 20 CFR 416.920(b).
- 2. Does the client have a severe impairment that has lasted or is expected to last 12 months or more or result in death? If no, the client is ineligible for MA. If yes, the analysis continues to Step 3. 20 CFR 416.920(c).
- 3. Does the impairment appear on a special listing of impairments or are the client's symptoms, signs, and laboratory findings at least equivalent in severity to the set of medical findings specified for the listed impairment? If no, the analysis continues to Step 4. If yes, MA is approved. 20 CFR 416.290(d).
- 4. Can the client do the former work that he/she performed within the last 15 years? If yes, the client is ineligible for MA. If no, the analysis continues to Step 5. 20 CFR 416.920(e).
- 5. Does the client have the Residual Functional Capacity (RFC) to perform other work according to the guidelines set forth at 20 CFR 404, Subpart P,

Appendix 2, Sections 200.00-204.00? If yes, the analysis ends and the client is ineligible for MA. If no, MA is approved. 20 CFR 416.920(f).

At Step 1, disability is not denied. The evidence of record establishes that the claimant has not been engaged in substantial gainful work since June/July 2008.

At Step 2, disability is denied. The medical evidence of record does not establish a severe physical impairment in combination, on date of application, that had prevented the claimant from performing basic work activities and had lasted or was expected to last for a one year continuous duration, as defined below.

#### Severe/Non-Severe Impairment

...If you do not have any impairment or combination of impairments which significantly limits your physical or mental ability to do basic work activities, we will find that you do not have a severe impairment and are, therefore, not disabled. We will not consider your age, education, and work experience. 20 CFR 416.920(c).

**Non-severe impairment(s)**. An impairment or combination of impairments is not severe if it does not significantly limit your physical or mental ability to do basic work activities. 20 CFR 416.921(a).

**Basic work activities.** When we talk about basic work activities, we mean the abilities and aptitudes necessary to do most jobs. Examples of these include:

- (1) Physical functions such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling;
- (2) Capacities for seeing, hearing, and speaking;
- (3) Understanding, carrying out, and remembering simple instructions;
- (4) Use of judgment;
- (5) Responding appropriately to supervision, co-workers and usual work situations; and
- (6) Dealing with changes in a routine work setting. 20 CFR 416.921(b).

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The question for this Administrator Law Judge is whether the claimant's medically diagnosed disorders and disabling complaints are severe or non-severe, as defined above. Said in another way, do the claimant's medically diagnosed disorders in combination impair the claimant slightly, mildly, moderately (non-severe, as defined above) or severely, as defined above?

Most of the medical reports of record are diagnostic and treatment reports, and do not provide **medical assessments** of claimant's work limitations/restrictions relative to inability to perform basic work activities, as defined above. Therefore, disability meeting the duration requirement of one continuous year has not been established by the preponderance of the medical evidence of record.

If disability had not been denied at Step 2, the analysis would proceed to Step 3, where the medical evidence of record does not establish a severe physical impairment in combination meeting/equaling a social security listed impairment and duration requirement.

If disability had not already been denied at Step 2, it would be denied at Step 4, where the medical evidence of record, on date of application, does not establish claimant's inability, despite his impairments, to perform any of his past work for the required one year continuous duration.

If disability had not already been denied at Step 2, it would be denied at Step 5, where the medical evidence of record, on date of application, does not establish the claimant was without a residual functional capacity (RFC) despite her impairments, to perform any other work in the national economy for the required one year continuous duration.

...Your residual functional capacity is what you can still do despite limitations. If you have more than one impairment, we will consider all of your impairment(s) of which we are aware. We will consider your ability to meet certain demands of jobs, such as physical demands, mental demands, sensory requirements, and other functions, as described in paragraphs (b), (c) and (d) of this section. Residual functional capacity is an assessment based on all of the relevant evidence.... 20 CFR 416.945(a).

...To determine the physical exertion requirements of work in the national economy, we classify jobs as sedentary, light, medium, heavy, and very heavy. These terms have the same meaning as they have in the <u>Dictionary</u> of <u>Occupational Titles</u>, published by the Department of Labor.... 20 CFR 416.967.

**Sedentary work**. Sedentary work involves lifting no more than 10 pounds at a time and occasionally lifting or carrying articles like docket files, ledgers, and small tools. Although a sedentary job is defined as one which involves sitting, a

certain amount of walking and standing is often necessary in carrying out job duties. Jobs are sedentary if walking and standing are required occasionally and other sedentary criteria are met. 20 CFR 416.967(a).

The medical evidence of record, on date of application, does not establish the claimant was without a RFC for less strenuous work then her past work, such as sedentary work, as defined above. Under the medical-vocational guidelines, an individual closely approaching advanced age of 50, with a high school education and semi-skilled/skilled work history who is limited to sedentary is not considered disabled.

Therefore, disability has not been established at Step 2, and also at Steps 4 and 5, by the competent, material and substantial evidence on the whole record.

## DECISION AND ORDER

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides that disability was not medically established.

Accordingly, Medicaid denial is **UPHELD**.

/s/

William A. Sundquist Administrative Law Judge For Maura D. Corrigan, Director Department of Human Services

Date Signed: March 23, 2012

Date Mailed: March 23, 2012

**NOTICE:** Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

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The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the mailing of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

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