

STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:

[REDACTED]

Reg. No: 2011-3831  
Issue No: 2009, 4031  
Case No: [REDACTED]  
Hearing Date:  
April 6, 2011  
Oakland County DHS-02

**ADMINISTRATIVE LAW JUDGE:** [REDACTED]

**HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the Claimant's request for a hearing. After due notice, an in-person hearing was held on April 6, 2011. The Claimant appeared along with his Authorized Hearings Representative, [REDACTED] through [REDACTED], and testified. [REDACTED], Medical Contact Worker appeared on behalf of the Department.

**ISSUE**

Was the Department correct in denying Claimant's MA and SDA application?

**FINDINGS OF FACT**

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

1. Claimant applied for MA-P on May 18, 2010 and SDA on June 22, 2010.
2. The Medical Review Team denied the applications on July 20, 2010.
3. Claimant filed a request for hearing on October 8, 2010 regarding the MA denial.
4. A hearing was held on April 6, 2010.
5. The State Hearing Review Team denied the application because Claimant was capable of performing light sedentary work.

9. Claimant is 5'8" tall and weighs 165 pounds.
10. Claimant is [REDACTED] years of age.
11. Claimant's impairments have been medically diagnosed as back and neck pain and depression.
12. Claimant's physical symptoms are pain in his back and neck. Claimant has suicidal thoughts, difficulty concentrating, and low energy.
13. Claimant takes no medication.
14. Claimant completed the 12<sup>th</sup> grade and had some training with building trades.
15. Claimant is able to read, write, and perform basic math skills.
16. Claimant is not currently working.
17. Claimant last worked as a painter. The job duties included lifting up to 25lbs., standing, bending/stooping, grasping.
18. Claimant has prior employment experience as a roofer and cabinet maker, which required lifting up to 25 lbs., standing, bending/stooping, grasping.
19. Claimant testified to the following physical limitations:
  - i. Sitting: 10-15 minutes before has to stand or lie down
  - ii. Standing: 5-10 minutes
  - iii. Walking: 10-15 minutes
  - iv. Bend/stoop: bending is difficult b/c of back pain
  - v. Lifting: 5-10 pounds.
  - vi. Grip/grasp: no difficulty
20. Claimant lives by himself.
21. Claimant testified that he sometimes performs household chores.
22. A DHS-49 Medical Examination Report was completed by [REDACTED] on April 26, 2010. This report states that Claimant has physical limitations that are stable and that Claimant is capable of lifting less than 10 pounds occasionally and that Claimant can stand/walk less than 2 hours in an 8 hour work day and sitting about 6 hours in an 8 hour work day.
23. The Claimant's limitations have lasted for 12 months or more.
24. The Claimant has significant limitations on physical activities involving sitting, standing, walking, bending, lifting.
25. Claimant testified that he regularly uses marijuana and crack cocaine.
26. Claimant was hospitalized in April 2010 with cocaine induced cardiac arrest.

## **CONCLUSIONS OF LAW**

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (formerly known as the Family Independence Agency) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105. Department policies are found in the Program Administrative Manual (PAM), the Program Eligibility Manual (PEM) and the Program Reference Manual (PRM).

The State Disability Assistance (SDA) program which provides financial assistance for disabled persons is established by 2004 PA 344. The Department of Human Services (DHS or department) administers the SDA program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3151-400.3180. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Program Reference manual (PRM).

Federal regulations require that the department use the same operative definition for "disabled" as used for Supplemental Security Income (SSI) under Title XVI of the Social Security Act. 42 CFR 435.540(a).

In order to receive MA benefits based upon disability or blindness, claimant must be disabled or blind as defined in Title XVI of the Social Security Act (20 R 416.901). The Department, being authorized to make such disability determinations, utilizes the SSI definition of disability when making medical decisions on MA applications. MA-P (disability), also is known as Medicaid, which is a program designated to help public assistance claimants pay their medical expenses.

The law defines disability as the inability to do substantial gainful activity (SGA) by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months. (20 CFR 416.905).

Because disability must be determined on the basis of medical evidence, Federal regulations have delineated a set order entailing a step sequential process for evaluating physical or mental impairments. When claimant is found either disabled or not disabled at any point in the process, the claimant is not considered further.

Addressing the following factors:

The first factor to be consider is whether the Claimant can perform Substantial Gainful Activity (SGA) defined in 20 CFR 416.920(b). In this case, the Claimant is not working. Therefore, the Claimant is not disqualified a this step in the evaluation.

The second step to be determined in considering whether the Claimant is considered disabled is whether the severity of the impairment. In order to qualify the impairment must be considered severe which is defined as an impairment which significantly limits an individual's physical or mental ability to perform basic work activities. Examples of these include:

1. Physical functions such as walking, standing, sitting, lifting, pushing, reaching carrying or handling;
2. Capacities for seeing, hearing, and speaking;
3. Understanding, carrying out, and remembering simple instructions;
4. Use of judgment;
5. Responding appropriately to supervision, co-workers and usual work situations; and
6. Dealing with changes in a routine work setting. 20 CFR 416.921(b).

In this case, the Claimant's medical evidence of record supports a finding that Claimant has significant physical and mental limitations upon Claimant's ability to perform basic work activities such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling; Medical evidence has clearly established that the Claimant has an impairment (or combination of impairments) that has more than a minimal effect on the Claimant's work activities. See Social Security Rulings: 85-28, 88-13, and 82-63.

In the third step of the analysis, the trier of fact must determine if the Claimant's impairment (or combination of impairments) is listed in Appendix 1 of Subpart P of 20 CFR, Part 404. This Administrative Law Judge finds that the Claimant's medical record does not support a finding that the Claimant's impairment(s) is a "listed impairment" or equal to a listed impairment. See Appendix 1 of Subpart P of 20 CFR Part 404, Part A. Listings 1.04, 12.04, 12.03, 12.06 were considered.

The person claiming a physical or mental disability has the burden to establish it through the use of competent medical evidence from qualified medical sources such as clinical/laboratory findings, diagnosis/prescribed treatment, prognosis for a recovery and/or medical assessment of ability to do work-related activities or ability to reason and to make appropriate mental adjustments, if a mental disability is being alleged. 20 CFR 416.913. A conclusory statement by a physician or mental health professional that an individual is disabled or blind is not sufficient, without supporting medical evidence, to establish disability. 20 CFR 416.927.

The fourth step of the analysis to be considered is whether the Claimant has the ability to perform work previously performed by the Claimant within the past 15 years. The trier of fact must determine whether the impairment(s) presented prevent the Claimant from doing past relevant work. In the present case, the Claimant's past employment was as a painter, roofer and cabinet maker. Painting, roofing and cabinet making would be considered light work. The Claimant's impairments would prevent him from doing past relevant work. This Administrative Law Judge will continue through step 5.

In the final step of the analysis, the trier of fact must determine: if the Claimant's impairment(s) prevent the Claimant from doing other work. 20 CFR 416.920(f). This determination is based upon the Claimant's:

1. residual functional capacity defined simply as "what can you still do despite your limitations? 20 CFR 416.945;
2. age, education, and work experience, 20 CFR 416.963-965; and
3. the kinds of work which exist in significant numbers in the national economy which the claimant could perform despite her limitations. 20 CFR 416.966.

The residual functional capacity is what an individual can do despite limitations. All impairments will be considered in addition to ability to meet certain demands of jobs in the national economy. Physical demands, mental demands, sensory requirements and other functions will be evaluated.... 20 CFR 416.945(a).

To determine the physical demands (exertional requirements) of work in the national economy, we classify jobs as sedentary, light, medium and heavy. These terms have the same meaning as they have in the Dictionary of Occupational Titles, published by the Department of Labor.... 20 CFR 416.967.

**Sedentary work.** Sedentary work involves lifting no more than 10 pounds at a time and occasionally lifting or carrying articles like docket files, ledgers, and small tools. Although a sedentary job is defined as one which involves sitting, a certain amount of walking and standing is often necessary in carrying out job duties. Jobs are sedentary if walking and standing are required occasionally and other sedentary criteria are met. 20 CFR 416.967(a).

**Light work.** Light work involves lifting no more than 20 pounds at a time with frequent lifting or carrying of objects weighing up to 10 pounds. Even though the weight lifted may be very little; a job is in this category when it requires a good deal of walking or standing, or when it involves sitting most of the time with some pushing and pulling of arm or leg controls.... 20 CFR 416.967(b).

**Medium work.** Medium work involves lifting no more than 50 pounds at a time with frequent lifting or carrying of objects weighing up to 25 pounds. If someone can do medium work, we determine that he or she can also do sedentary and light work. 20 CFR 416.967(c).

**Heavy work.** Heavy work involves lifting no more than 100 pounds at a time with frequent lifting or carrying of objects weighing up to 50 pounds. If someone can do heavy work, we determine that he or she can also do medium, light, and sedentary work. 20 CFR 416.967(d).

See *Felton v DSS* 161 Mich. App 690, 696 (1987). Once the Claimant makes it to the final step of the analysis, the Claimant has already established a prima facie case of disability. *Richardson v Secretary of Health and Human Services*, 732 Fd2 962 (6<sup>th</sup> Cir, 1984). Moving forward the burden of proof rests with the state to prove by substantial evidence that the Claimant has the residual function capacity for substantial gainful activity.

After careful review of the medical evidence presented, and Claimant's statements, and considering the Claimant in the most restrictive circumstances, this Administrative Law Judge finds that Claimant would be able to perform work, at least work on the sedentary level. The Claimant is a younger individual. 20 CFR 416.963. Claimant's previous work has been unskilled. Federal Rule 20 CFR 404, Subpart P, Appendix 2 contains specific profiles for determining disability based on residual functional capacity and vocational profiles. Under Table 1, Rule 201.18 the Claimant is not disabled for the purposes of MA. The Medical Examination completed by [REDACTED] on April 26, 2010 confirms this assessment of Claimant's physical residual functional capacity, that he is capable of sedentary work. According to [REDACTED], Claimant is capable of lifting 10 pounds occasionally and that Claimant can stand/walk less than 2 hours in an 8 hour work day and sitting about 6 hours in an 8 hour work day. Claimant's own assessment at hearing regarding his physical capabilities in these categories was less than credible and not supported by substantial medical evidence. Claimant's testimony regarding chronic pain and its debilitating effect on him was also less than credible and not supported by substantial medical evidence.

Claimant's mental impairments would not prevent Claimant from performing simple repetitive tasks at the sedentary level. Claimant testified at hearing regarding difficulties with memory, concentration, low energy and suicidal thoughts, but this Administrative Law Judges does not believe that Claimant's mental health symptoms would preclude him from performing simple repetitive tasks. No psychiatric records establish that he has mental health problems that would preclude him from performing simple repetitive tasks. In fact, Claimant presented no records of recent psychiatric treatment and Claimant takes no medication for psychiatric problems.

The State Disability Assistance (SDA) program which provides financial assistance for disabled persons is established by 1939 PA 280, as amended. The Department of Human Services (formerly known as the Family Independence Agency) administers the SDA program pursuant to MCL 400.1 et seq., and MAC R 400.3151-400.3180. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Program Reference Manual (PRM).

A person is considered disabled for purposes of SDA if the person has a physical or mental impairment which meets federal SSI disability standards for at least ninety days. Receipt of SSI or RSDI benefits based on disability or blindness or the receipt of MA benefits based on disability or blindness (MA-P) automatically qualifies an individual as disabled for purposes of the SDA program. Other specific financial and non-financial eligibility criteria are found in BEM 261. Based upon the above finding the Claimant would not be eligible for SDA.

### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides that the Claimant is not disabled.

Accordingly, the Department decision to deny MA and SDA is hereby UPHeld.

[REDACTED]  
[REDACTED]  
[REDACTED]  
Administrative Law Judge  
For Maura Corrigan, Director  
Department of Human Services

Date Signed: May 20, 2011

Date Mailed: May 20, 2011

**NOTICE:** Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

AM/hw

cc:

[REDACTED]

Oakland County DHS (02)

[REDACTED]

Administrative Hearings