

STATE OF MICHIGAN  
MICHIGAN ADMINISTRATIVE HEARING SYSTEM  
ADMINISTRATIVE HEARINGS FOR THE  
DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:

[REDACTED]

Reg. No.: 201125868  
Issue No.: 1038  
Case No.: [REDACTED]  
Load No.: [REDACTED]  
Hearing Date: April 20, 2011  
Wayne County DHS

ADMINISTRATIVE LAW JUDGE: [REDACTED]

**HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon Claimant's request for a hearing. After due notice, a telephone hearing was held on April 20, 2011. Claimant appeared and testified. [REDACTED], FIM, and [REDACTED], FI Worker, appeared on behalf of the Department of Human Services (Department or DHS).

**ISSUE**

Was the Department correct in closing Claimant's Family Independence Program (FIP) case and in decreasing Claimant's Food Assistance Program (FAP) benefits due to noncompliance with employment and/or work-related activities?

**FINDINGS OF FACT**

The Administrative Law Judge, based upon the competent, material, and substantial evidence on the whole record, finds as material fact:

1. Claimant was an ongoing FIP and FAP recipient.
2. As a recipient of FIP, Claimant was required to participate in employment-related activities.
3. To fulfill this requirement, Claimant was assigned to the Jobs, Education and Training (JET) program.
4. On January 21, 2011, the Department issued a Notice of Noncompliance stating that Claimant failed to participate in required activity on January 21, 2011.

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5. On January 24, 2011, the Department issued a Notice of Noncompliance to Claimant stating the Claimant failed to participate in required activity on January 24, 2010 (sic).
6. On February 4, 2011, the Department closed Claimant's FIP case and reduced Claimant's FAP benefits effective March 1, 2011, due to noncompliance with employment-related activities.
7. Claimant requested a hearing contesting the negative action.

### **CONCLUSIONS OF LAW**

FIP was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193, 8 USC 601, *et seq.* The Department administers the FIP program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3101-3131. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM), and the Program Reference Manual.

The Food Assistance Program (FAP) is established by the Food Stamp Act of 1977, as amended, and is implemented by the federal regulations contained in Title 7 of the Code of Federal Regulations ("CFR"). The Department administers the FAP program pursuant to MCL 400.10, *et seq.* and MAC R 400.3001-3015. Departmental policies are found in BAM, BEM and PRM.

The Department requires clients to participate in employment and self-sufficiency-related activities and to accept employment when offered. BEM 230A; BEM 233A. All Work Eligible Individuals (WEIs) are required to participate in the development of a Family Self-Sufficiency Plan (FSSP) unless good cause exists. BEM 228. As a condition of eligibility, all WEIs must engage in employment and/or self-sufficiency-related activities. BEM 233A. The WEI is considered non-compliant for failing or refusing to appear and participate with the JET Program or other employment service provider. BEM 233A. Good cause is a valid reason for noncompliance with employment and/or self-sufficiency-related activities that are based on factors that are beyond the control of the noncompliant person. BEM 233A. Failure to comply without good cause results in FIP closure. BEM 233A. The first and second occurrences of non-compliance result in a three-month FIP closure. BEM 233A. The third occurrence results in a twelve-month sanction. The goal of The FIP penalty policy is to bring the client into compliance. BEM 233A.

JET participants will not be terminated from a JET program without first scheduling a triage meeting with the client to jointly discuss noncompliance and good cause. BEM 233A. In processing a FIP closure, the Department is required to send the client a Notice of Noncompliance (DHS-2444) **which must include the date(s) of the noncompliance**, (emphasis added) the reason the client was determined to be

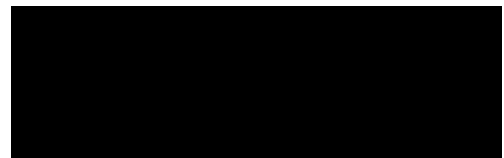
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noncompliant, and the penalty duration BEM 233A. In addition, a triage must be held within the negative action period. BEM 233A.

In the present case, the Department did not follow its own policy, in that it did not notify Claimant of the date(s) of noncompliance in its Notices of Noncompliance. BEM 233A. Rather, the Department testified at the hearing that the Department inserted the date of issuance of the Notices instead of the date(s) of the alleged noncompliance. Without the Department giving the Claimant notice of the date(s) of the alleged noncompliance, she would be unable to defend against the alleged noncompliance. Further, there was no testimony at the hearing as to the actual dates of alleged noncompliance. Without proof of noncompliance for specific dates, I cannot find that Claimant was noncompliant. Based on the above discussion, I find that the Department was incorrect in its decision to close Claimant's FIP case and to decrease Claimant's FAP benefits due to noncompliance with employment and/or work-related activities.

### **DECISION AND ORDER**

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, finds that the Department was incorrect in its decision to close Claimant's FIP case and to decrease Claimant's FAP benefits, and therefore it is ORDERED that the Department's decision to close Claimant's FIP case and reduce Claimant's FAP benefits is REVERSED. It is further ORDERED that Claimant's FIP case shall be reinstated and benefits restored and Claimant's FAP benefits shall be restored, effective March 1, 2011, if Claimant is otherwise eligible, and any missed or increased payments shall be made in the form of a supplement.



Administrative Law Judge  
For Maura Corrigan, Director  
Department of Human Services

Date Signed: May 19, 2011

Date Mailed: May 19, 2011

**NOTICE:** Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

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The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the mailing of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

SCB/hw

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Administrative Hearing System