

**STATE OF MICHIGAN**  
**MICHIGAN ADMINISTRATIVE HEARING SYSTEM**  
**FOR THE DEPARTMENT OF COMMUNITY HEALTH**  
P. O. Box 30763, Lansing, MI 48909  
(877) 833-0870; Fax (517) 334-9505

IN THE MATTER OF:

Docket No. 2011-41904 SAS  
Case No. 66621915

████████████████████

Appellant

\_\_\_\_\_ /

**DECISION AND ORDER**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 upon the Appellant's request for a hearing.

After due notice, a hearing was held on ██████████. ██████████ appeared on his own behalf. ██████████, Fair Hearings Officer, represented the Respondent, ██████████ Department of Health and Wellness Promotion, Bureau of Substance Abuse Prevention, Treatment and Recovery (██████████ HWP).

**ISSUE**

Did the Respondent properly terminate Appellant's outpatient methadone treatment?

**FINDINGS OF FACT**

The Administrative Law Judge, based upon the competent, material, and substantial evidence on the whole record, finds as material fact:

1. Appellant is a ██████ year-old male (DOB ██████████) and Medicaid beneficiary.
2. Appellant had an opiate addiction and a methadone dependency; he identified a goal of abstaining from illicit drug uses; stabilizing on methadone; and, detoxification. (Exhibit A, Attachment 70).
3. ██████ HWP is an authorizing agency for substance abuse services provided under programs administered by the Department of Community Health/Community Mental Health.
4. ██████ HWP contracts with ██████████ Park Recovery Center to provide outpatient methadone treatment to ██████████ HWP enrollees.

**Docket No. 2011-41904 SAS**  
**Hearing Decision & Order**

5. Appellant has been receiving outpatient methadone treatment (OMT) through [REDACTED] HWP/ [REDACTED] Park Recovery Center since [REDACTED]. (Exhibit A).
6. Appellant's participation in OMT requires avoidance of repeated dirty urines. (Exhibit A, Attachment 13).
7. In violation of his OMT participation agreement Appellant had positive drug screens for opiates and/or benzodiazepines on ten drug screens between [REDACTED] and [REDACTED] while receiving OMT from Respondent. (Exhibit A, Attachments 2-11).
8. Appellant was placed on probation and violated his probation by continuing to use illicit drugs confirmed by positive urinalysis tests. (Exhibit A, Attachments 9-11 & 14).
9. On [REDACTED], the Appellant was given an Advance Action Notice, stating he would be terminated from the OMT program. The reason stated was: "violation of treatment contract #7." The notice provided the right to request a fair hearing. (Exhibit A, Attachment 1).
10. Appellant filed a Request for Administrative Hearing with the Michigan Administrative Hearing System for the Department of Community Health on [REDACTED]. (Exhibit 1).

**CONCLUSIONS OF LAW**

The Medicaid program was established pursuant to Title XIX of the Social Security Act (SSA) and is implemented by 42 USC 1396 *et seq.*, and Title 42 of the Code of Federal Regulations (42 CFR 430 *et seq.*). The program is administered in accordance with state statute, the Social Welfare Act (MCL 400.1 *et seq.*), various portions of Michigan's Administrative Code (1979 AC, R 400.1101 *et seq.*), and the state Medicaid plan promulgated pursuant to Title XIX of the SSA.

Subsection 1915(b) of the SSA provides, in relevant part:

The Secretary, to the extent he finds it to be cost-effective and efficient and not inconsistent with the purposes of this title, may waive such requirements of section 1902 (other than subsection(s) 1902(a)(15), 1902(bb), and 1902(a)(10)(A) insofar as it requires provision of the care and services described in section 1905(a)(2)(C)) as may be necessary for a State –

- (1) to implement a primary care case-management system or a specialty physician services arrangement, which restricts the provider from (or through) whom an individual (eligible for medical assistance under this title)

**Docket No. 2011-41904 SAS**  
**Hearing Decision & Order**

can obtain medical care services (other than in emergency circumstances), if such restriction does not substantially impair access to such services of adequate quality where medically necessary.

Under approval from the Center for Medicare and Medicaid Services (CMS), the Department (MDCH) presently operates a Section 1915(b) Medicaid waiver referred to as the managed specialty supports and services waiver. A prepaid inpatient health plan (PIHP) contracts (Contract) with MDCH to provide services under this waiver, as well as other covered services offered under the state Medicaid plan.

Pursuant to the Section 1915(b) waiver, Medicaid state plan services, including substance abuse rehabilitative services, may be provided by the PIHP to beneficiaries who meet applicable coverage or eligibility criteria. *Contract FY 2009, Part II, Section 2.1.1, p 27.* Specific service and support definitions included under and associated with state plan responsibilities are set forth in the Mental Health/Substance Abuse Chapter of the Medicaid Provider Manual (MPM). *Contract FY 2009, Part II, Section 2.1.1, p 27.*

Medicaid-covered substance abuse services and supports, including Office of Pharmacological and Alternative Therapies (OPAT)/Center for Substance Abuse Treatment (CSAT) – approved pharmacological supports may be provided to eligible beneficiaries. *MPM, Mental Health/Substance Abuse Chapter, §§ 12.1, October 1, 2010, pp 64.*

OPAT/CSAT-approved pharmacological supports encompass covered services for methadone and supports and associated laboratory services. *MPM, Mental Health/Substance Abuse Chapter, §§ 12, October 1, 2010, OPAT/CSAT subsection.* Opiate-dependent patients may be provided therapy using methadone or as an adjunct to other therapy.

The evidence in this case indicates Appellant has a history of substance abuse, that he has been using heroin since he was 15 years old. Respondent contends that Appellant's OMT was appropriately terminated because the Appellant demonstrated continued clinical non-compliance. Appellant repeatedly tested positive for opiates and/or benzodiazepines. The [REDACTED] Park treatment records for the Appellant contain no prescriptions for these controlled substances, and Appellant provided no proof of any such prescriptions.

The Respondent testified that in part, its termination decision relied on the MDCH Treatment Policy - 05 "Enrollment Criteria for Methadone Maintenance and Detoxification Program". (Exhibit A, attachment 12) The Criteria allows for discharge/termination of a client for clinical noncompliance, as follows:

2. Clinical Noncompliance – A client's failure to comply with the individualized treatment plan, despite attempts to address such noncompliance, may result in

██████████  
Docket No. 2011-41904 SAS  
Hearing Decision & Order

administrative discharge... Reasons for such discharge include but are not limited to the following:

- Treatment goals have not been met within two (2) years of commencement of treatment...
- Repeated or continued use of one or more other drugs and/or alcohol that is prohibited by the beneficiary's treatment plan. (*Enrollment Criteria for Methadone Maintenance and Detoxification Program, 01/01/2008 revision, p 6*)

The Appellant was enrolled in the methadone maintenance treatment program at ██████████ Park Recovery Center since ██████████. The Respondent's representative testified that in the 23 months of the current treatment course, the Appellant continued to submit positive toxicology urinalysis screens for illicit drugs, i.e. opiates.

The methadone maintenance and detoxification program, as outlined in the Department's requirements, prohibits the use of illicit drugs not otherwise prescribed by a physician. Substantial compelling evidence submitted by the Department's agent established that the Appellant had positive toxicology results on 10 occasions since J ██████████. The overwhelming compelling evidence shows that the Appellant was notified he would be put on probation, and he signed a probation notification, yet he continued to use illicit drugs along with the prescribed methadone.

The Appellant testified that he was using heroin the whole time he was on the methadone program at ██████████ Park. He knew he was non-compliant with his methadone program because of his use of heroin and the resulting positive drug screens. Appellant testified he believed the positive screens for benzodiazepines were the result of whatever they were using to cut his heroin. Appellant believed he was not given a high enough dosage of methadone while on the OMT program so he could not stabilize and/or eliminate his craving for heroin. Appellant stated he wants to stop using heroin and asked for any help he can get to get off heroin.

The evidence of record establishes that the Department's agent issued a proper advance action notice of termination. The Respondent provided sufficient evidence that its decision to terminate from OMT, including therapy, was proper and in accordance with Department policy. The Appellant did not prove, by a preponderance of evidence that he complied with his outpatient methadone treatment program. This means that the ██████████ HWP properly terminated Appellant's outpatient methadone treatment.

**DECISION AND ORDER**

This Administrative Law Judge, based on the above findings of fact and conclusions of law, decides that Respondent properly terminated Appellant's outpatient methadone treatment program.

**IT IS THEREFORE ORDERED THAT:**

Respondent's decision is AFFIRMED.

*William D Bond*

---

William D. Bond  
Administrative Law Judge  
for Olga Dazzo, Director  
Michigan Department of Community Health

cc: 

Date Mailed: 9/9/2011

**\*\*\* NOTICE\*\*\***

The Michigan Administrative Hearing System may order a rehearing on either its own motion or at the request of a party within 30 days of the mailing date of this Decision & Order. The Michigan Administrative Hearing System will not order a rehearing on the Department's motion where the final decision or rehearing cannot be implemented within 90 days of the filing of the original request. The Appellant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt of the rehearing decision.