STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARINGS SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES



Reg. No. Issue No. Case No. Hearing Date: 201134603 1038 June 16, 2011 Wayne County DHS (49)

ADMINISTRATIVE LAW JUDGE: Christian Gardocki

HEARING DECISION

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the c laimant's request for a hearing. After due notice, a telephone hearing was held on June 16, 2011. T he claimant appeared and testified. On behalf of Department of Human Services (DHS), Specialist, and Specialist, appeared and testified.

ISSUE

Whether DHS properly terminated Claimant 's Family Independence Program (FIP) benefits effective 5/2011 due to Claimant's alleged noncompliance with Jobs, Education and Training (JET) participation.

FINDINGS OF FACT

The Administrative Law Judge, based on t he competent, material, and substantial evidence on the whole record, finds as material fact:

- 1. Claimant was an ongoing FIP benefit recipient.
- 2. Claimant was required to attend JET for 20 hours per week.
- 3. DHS determined that Claimant was non-compliant with JET participation due to an unspecified failure by Claimant to meet her weekly JET requirement over a six week period ending 2/10/11.
- 4. On 3/28/11, DHS mailed Claimant a Notice of Noncompliance informing Claimant of a triage appointment on 4/12/11.

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5. DHS det ermined Claimant lacked noncompliance.

good cause for the alleged JET

- 6. On an unspecified date, DHS mailed Claim ant a Notice of Case Action informing Claimant that her FIP benefits would be terminated effective 5/2011.
- 7. On 5/5/11, Claimant requested a hearing disputing the termination of FIP benefits and an unspecified action conc erning F ood Assistance Program (FAP) and Medical Assistance (MA) benefits.
- 8. Claimant stated she has no current dispute concerning FAP or MA benefits.

CONCLUSIONS OF LAW

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, P ublic Law 104-193, 8 USC 601, *et seq.* DHS, formerly known as the Family Independenc e Agency, administers the FIP pur suant to MCL 400.10, *et seq* and MAC R 400.3101-3131. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Reference Tables Manual (RFT).

The undersigned will refer to the DHS regulations in effect as of 4/2011, the estimated month of the DHS deci sion which Claimant is disputing. Current DHS manuals may be found online at the following URL: <u>http://www.mfia.state.mi.us/olmweb/ex/html/</u>.

DHS requires clients to participat e in employment and self-sufficiency related activities and to accept employment when offered. BEM 233A at 1. Federal and state laws require each work eligible individual (WEI) in a FIP gr oup to participate in Jobs, Education and Training (JET) Program or other employment-related activity unles s temporarily deferred or engaged in activities that m eet participation requirements. *Id.* These clients must participate in employment and/or self-sufficiency related activities to increase their employability and obtain employment. *Id.*

JET is a program administer red by the Michigan Depart tment of Energy, Labor and Economic Growth through the Michigan Works! Agencies. *Id*. The JET program serves employers and job seekers for remployers to have skilled workers and job seekers to o obtain jobs that provide economic self-sufficiency. *Id*. The WEI is considered non-compliant for failing or refusing to appear and participate with JET or other employment service provider. *Id* at 2. Note that DHS regulations do not objective ly define, "failure or refusing to appear and participate e with JET". Thus, it is left to interpretation how many hours of JET absence constitute a failure to participate.

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DHS regulations provide some guidance on th is is sue elsewhere in their policy. A client's participation in an unp aid work activity may be interrupted by occasional illnes s or unavoidable event. BEM 230 at 22. A WEI's absence may be excused up to 16 hours in a month but no more than 80 hours in a 12-month period. *Id*.

In the present case, DHS alleged that fail ed to meet her 20 hour/week participation requirements over a six week period th at ended 2/10/11. DHS was not able to specifically identify how Claimant failed to meet her participation r equirements. Information which is generally expected to establish noncompliance based on absences would be dates of absence an d weekly participation hourly totals that the client participated; DHS was unable to identify any specific dates of absence or establish how many hours Claimant participated each w eek during the alleged period o noncompliance. Based on the presented evidence, the under signed cannot state with any certainty that Claimant was compliant with JET p articipation. However, it can be stated with certainty that DHS failed to es tablish that Claimant was noncompliant with JET participation.

There was no disput e that the FIP benefit termination was caused solely by the DHS finding that Claimant was noncompliant with JET participation. Based on the finding that DHS failed to establish noncompliance wit h JET participation, it is accordingly found that the FIP benefit termination was improper.

DECISION AND ORDER

The Administrative Law Judge, based upon t he above findings of fact and conclusion s of law, finds that DHS improperly terminated Claimant's FIP benefits. It is ordered that DHS shall:

- reinstate Claimant's FIP benefits back to 5/2011;
- supplement Claimant for any benefits lost as a result of the improper finding of noncompliance;
- remove any disqualification from Claimant's disqualification history as a result of the improper finding of non-compliance.

The actions taken by DHS are REVERSED.

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Christian Gardocki Administrative Law Judge For Maura Corrigan, Director Department of Human Services

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Date Signed: June 24, 2011

Date Mailed: June 24, 2011

NOTICE: Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party wit hin 30 days of the ma iling date of this Decision and Order. Administrative Hear ings will not orde r a rehearing or reconsideration on the Department's mo tion where the final decis ion cannot be implemented within 90 days of the filing of the original request.

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the mailing of the Decision and Order or, if a ti mely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

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