#### STATE OF MICHIGAN MICHIGAN ADMINISTRATIVE HEARING SYSTEM ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:



## ADMINISTRATIVE LAW JUDGE: William A. Sundquist

## **HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the claimant's request for a hearing. After due notice, a telephone hearing was held on May 19, 2011. The claimant appeared and testified.

### **ISSUE**

Was disability medically established?

# FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material, and substantial evidence on the whole record, finds as material fact:

- (1) Claimant is currently unemployed.
- (2) In February 2000, the claimant resigned from his last job and started drawing Unemployment Compensation Benefits (UCB) until exhausted 26 weeks later.
- (3) Claimant's vocational factors are: age 48, high school education, and past skilled sedentary managerial work, and unpaid personal care of his mother.
- (4) On September 13, 2010, the claimant applied for MA/SDA, was denied on October 15, 2010, per BEM 260/261, and requested a hearing on October 28, 2010.

- (5) Claimant's disabling complaints are: liver failure/heart problems (Medical Packet, pages 14 and 69).
- (6) On **Contract Contract 1**, the claimant was admitted with a diagnosis of Alcohol Hepatitis, Leukocytosis secondary to Alcohol Hepatitis, Jaundice, alcohol abuse, Anasarca, and history of Coronary Artery Disease (Medical Packet, pages 49 and 50).
- (7) On **Contract of the claimant's history showed alcohol abuse; that in the last 4 to 5 years his alcohol intake had increased to a 5<sup>th</sup> of gin per day; that in the two weeks he noticed progressive increasing edema in the lower extremities, increasing distention of his stomach; and that he appeared well and in no acute distress (Medical Packet, page 40).**
- (8) On **Control of Sector 1**, the claimant was discharged with a diagnosis of Alcohol Hepatitis, **improving** Ascites, Leukocytosis, no evidence of spontaneous bacterial peritonitis, and Coronary Artery Disease, stable (Medical Packet, pages 49 and 50).
- (9) On **Sector 1**, the claimant had an emergency care admission and stated that he was in no acute distress; that his abdomen was grossly distended, but non-tender; that he was given a dose of Imodium because he could not control his diarrhea (Medical Packet, page 52).
- (10) On significant cardiopulmonary abnormality (Medical Packet, page 32).
- (11) On **provide the second of**, the claimant was discharged and instructed to walk on flat surfaces, take several short walks per day with frequent rest periods; and that he should stop drinking alcohol as this will aggravate his problem if he continues to drink (Medical Packet, page 21).

# CONCLUSIONS OF LAW

The State Disability Assistance (SDA) program which provides financial assistance for disabled persons is established by 2004 PA 344. The Department of Human Services (DHS or department) administers the SDA program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3151-400.3180. Department policies are found in the Program Administrative Manual (PAM), the Program Eligibility Manual (PEM) and the Program Reference Manual (PRM).

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105. Department policies are found in

the Program Administrative Manual (PAM), the Program Eligibility Manual (PEM) and the Program Reference Manual (PRM).

The facts above are undisputed:

"Disability" is:

...the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.... 20 CFR 416.905.

When determining disability, the federal regulations require that several considerations be analyzed in sequential order. If disability can be ruled out at any step, analysis of the next step is <u>not</u> required. These steps are:

- 1. Does the client perform Substantial Gainful Activity (SGA)? If yes, the client is ineligible for MA. If no, the analysis continues to Step 2. 20 CFR 416.920(b).
- Does the client have a severe impairment that has lasted or is expected to last 12 months or more or result in death? If no, the client is ineligible for MA. If yes, the analysis continues to Step 3. 20 CFR 416.920(c).
- 3. Does the impairment appear on a special listing of impairments or are the client's symptoms, signs, and laboratory findings at least equivalent in severity to the set of medical findings specified for the listed impairment? If no, the analysis continues to Step 4. If yes, MA is approved. 20 CFR 416.290(d).
- 4. Can the client do the former work that he/she performed within the last 15 years? If yes, the client is ineligible for MA. If no, the analysis continues to Step 5. 20 CFR 416.920(e).
- Does the client have the Residual Functional Capacity (RFC) to perform other work according to the guidelines set forth at 20 CFR 404, Subpart P, Appendix 2, Sections 200.00-204.00? If yes, the analysis ends and the client is ineligible for MA. If no, MA is approved. 20 CFR 416.920(f).

At Step 1, the evidence establishes that the claimant is not currently engage in substantial gainful activity. Therefore, disability is not denied at this step.

At Step 2, the objective medical evidence of record establishes that the claimant is significantly limited in performing basic physical work activities, as defined below, based on the *de minimus* standard, but not for the required duration stated below.

...If you do not have any impairment or combination of impairments which significantly limits your physical or mental ability to do basic work activities, we will find that you do not have a severe impairment and are, therefore, not disabled. We will not consider your age, education, and work experience. 20 CFR 416.920(c).

...[The impairment]...must have lasted or must be expected to last for a continuous period of at least 12 months. We call this the duration requirement. 20 CFR 416.909.

**Non-severe impairment(s)**. An impairment or combination of impairments is not severe if it does not significantly limit your physical or mental ability to do basic work activities. 20 CFR 416.921(a).

**Basic work activities.** When we talk about basic work activities, we mean the abilities and aptitudes necessary to do most jobs. Examples of these include --

- (1) Physical functions such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling;
- (2) Capacities for seeing, hearing, and speaking;
- (3) Understanding, carrying out, and remembering simple instructions;
- (4) Use of judgment;
- (5) Responding appropriately to supervision, co-workers and usual work situations; and
  - (6) Dealing with changes in a routine work setting. 20 CFR 416.921(b).

Therefore, disability is denied at this step.

At Step 3, the objective medical evidence does not establish that the claimant's impairments/duration meet/equal a Social Security listing.

At Step 4, the objective medical evidence does not establish the claimant's inability to do any of his past work, despite his severe physical impairment. He admitted that he

has the Residual Functional Capacity (RFC) to do his past skilled sedentary managerial work. Therefore, disability is denied at this step.

At Step 5, the objective medical evidence does not establish that the claimant is without a RFC for other work in the national economy.

...Your residual functional capacity is what you can still do despite limitations. If you have more than one impairment, we will consider all of your impairment(s) of which we are aware. We will consider your ability to meet certain demands of jobs, such as physical demands, mental demands, sensory requirements, and other functions, as described in paragraphs (b), (c) and (d) of this section. Residual functional capacity is an assessment based on all of the relevant evidence.... 20 CFR 416.945(a).

...To determine the physical exertion requirements of work in the national economy, we classify jobs as sedentary, light, medium, heavy, and very heavy. These terms have the same meaning as they have in the <u>Dictionary</u> of <u>Occupational Titles</u>, published by the Department of Labor.... 20 CFR 416.967.

**Sedentary work**. Sedentary work involves lifting no more than 10 pounds at a time and occasionally lifting or carrying articles like docket files, ledgers, and small tools. Although a sedentary job is defined as one which involves sitting, a certain amount of walking and standing is often necessary in carrying out job duties. Jobs are sedentary if walking and standing are required occasionally and other sedentary criteria are met. 20 CFR 416.967(a).

Regardless of the claimant's disabling complaints above, he admits that he can perform sedentary work activities, as defined above. Therefore, the claimant would be able to perform, at least, sedentary work. At this level, considering the claimant's vocational profile (younger individual, age 48, high school graduate, and past skilled work experience) he is not considered disabled under Vocational Rule 201.21. Therefore, disability is denied steps 2, 4, and 5.

The department's eligibility manual contains the following policy statements and instructions for caseworkers regarding the State Disability Assistance Program: to receive state disability assistance, a person must be disabled, caring for a disabled person or age 65 or older. BEM, Item 261, page 1. Because the claimant does not meet the definition of disabled under the MA-P program and because the evidence of record does not establish the claimant is unable to work for a period exceeding 90 days, the claimant does not meet the disability criteria for State Disability Assistance Benefits either.

Therefore, the claimant has not established disability, as defined above, by the necessary competent, material, and substantial evidence on the whole record.

### DECISION AND ORDER

The Administrative Law Judge, based upon the above findings of fact and conclusions of law decides that disability was not medically established.

Accordingly, MA/SDA denial is UPHELD.

/s/

William Sundquist Administrative Law Judge For Maura D. Corrigan, Director Department of Human Services

Date Signed: June 3, 2011

Date Mailed: June 6, 2011

**NOTICE**: Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

WAS/ar

