# STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

# ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:

Respondent

Reg. No: Issue No: 2010-30106

3055

Case No:

No:

Load No: Hearing Date:

June 9, 2010

Saginaw County DHS

ADMINISTRATIVE LAW JUDGE: Gary F. Heisler

## **HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37, 7 CFR 273.16, MAC R 400.3130, and MAC R 400.3178 upon the Department of Human Services (department) request for a disqualification hearing. After due notice, a hearing was held on June 9, 2010. Respondent did not appear. In accordance with Program Administrative Manual (PAM) 720 the hearing proceeds without Respondent.

#### **ISSUE**

Whether respondent committed an Intentional Program Violation (IPV) and whether respondent received an overissuance of benefits that the department is entitled to recoup? FINDINGS OF FACT

The Administrative Law Judge, based upon the clear and convincing evidence on the whole record, finds as material fact:

(1) On November 9, 2007, Respondent submitted an application for Food Assistance
Program (FAP) benefits. Respondent marked the application showing she: had received benefits
in Ohio previously; was living with her grandfather; intended to stay in Michigan; and was not

looking for work. Respondent signed the application which acknowledged her responsibility to report any changes that could impact her eligibility.

(2) On December 25, 2007, Respondent began using her electronic benefit card in Ohio. All subsequent transactions were in Ohio until the case closed May 31, 2008. Respondent did not report her change of residence. Once Respondent was no longer a resident of Michigan, she was no longer eligible to receive Food Assistance Program (FAP) benefits through the State of Michigan.

### CONCLUSIONS OF LAW

The Food Assistance Program (FAP) (formerly known as the Food Stamp (FS) program) is established by the Food Stamp Act of 1977, as amended, and is implemented by the federal regulations contained in Title 7 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the FAP program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3001-3015. Department policies are found in the Bridges Administrative Manual (BAM), the Bridges Eligibility Manual (BEM) and the Program Reference Manual (PRM).

In this case, the department has requested a disqualification hearing to establish an overissuance of benefits as a result of an IPV and the department has asked that respondent be disqualified from receiving benefits. The department's manuals provide the following relevant policy statements and instructions for department caseworkers:

INTENTIONAL PROGRAM VIOLATION
DEPARTMENT POLICY

**All Programs** 

Recoupment policies and procedures vary by program and overissuance (OI) type. This item explains Intentional P rogram Violation (IPV) processing and establishment.

PAM 700 explains OI discovery, OI types and standards of promptness.

PAM 705 explains agency erro r and PAM 715 explains clien t error.

#### **DEFINITIONS**

#### **All Programs**

**Suspected IPV** means an OI exists for which all the ree of the following conditions exist:

- The client **intentionally** failed to report information **or intentionally** gave incomplete or inaccurate information needed to make a correct benefit determination, and
- The client was clearly and correctly instructed regarding his or her reporting responsibilities, **and**
- The client has no apparent physical or mental impairment that limits his or her un derstanding or ability to fulfill their reporting responsibilities.

IPV is suspected when there is clear and convincing evidence that the client or CDC provider ha s intentionally withheld or misrepresented inform ation for the **purpose** of establishing, maintaining, inc reasing or pereventing reduction of program benefits or eligibility.

### **FAP Only**

IPV is suspected for a client who is alleged to have trafficked FAP benefits.

## **IPV**

#### FIP, SDA and FAP

The client/authorized representative (AR) is determ ined to have committed an IPV by:

- A court decision.
- An administrative hearing decision.
- The client signing a DHS- 826, Request for W aiver of Disqualification Hearing or DHS-830, Disqualification Consent Agreem ent or other recoupm ent and disqualification agreement forms. (PAM 720)

Clear and convincing evidence is evidence that "produce[s] in the mind of the trier of fact a firm belief or conviction as to the truth of the allegations sought to be established, evidence so clear, direct, and weighty and convincing as to enable [the fact finder] to come to a clear conviction, without hesitancy, of the truth of the precise facts in issue." *In re Martin*, 450 Mich 204, 227; 538 NW2d 399 (1995), quoting *In re Jobes*, 108 NJ 394, 407-408; 529 A2d 434 (1987).

Respondent's circumstances and the rapidity with which she left Michigan show that her true intent was fraudulent.

### DECISION AND ORDER

The Administrative Law Judge, based upon the clear and convincing evidence, decides the following:

Respondent, committed an intentional program violation by intentionally failing to report her immediate departure from Michigan, in order to receive Food Assistance

Program (FAP) benefits she was not entitled to.

Respondent's intentional program violation caused a sover-issuance of Food Assistance Program (FAP) benefits between February 1, 2008 and May 31, 2008 which the Department of Human Services is entitled to recoup.

## 2010-30106/GFH

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Gary F. Heisler Administrative Law Judge for Ismael Ahmed, Director Department of Human Services

Date Signed: June 22, 2010

Date Mailed: June 23, 2010

<u>NOTICE</u>: The law provides that within 30 days of receipt of the above Decision and Order, the respondent may appeal it to the circuit court for the county in which he/she lives.

### GFH/alc

