

**STATE OF MICHIGAN  
STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES  
FOR THE DEPARTMENT OF COMMUNITY HEALTH**

P.O. Box 30763, Lansing, MI 48909  
(877) 833-0870; Fax: (517) 334-9505

IN THE MATTER OF:

████████████████████

Appellant

\_\_\_\_\_ /

Docket No. 2009-14501 DISP  
Case No. ██████████  
Load No. ██████████

**DECISION AND ORDER**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the Appellant's request for a hearing.

After due notice, a hearing was held on ██████████, ██████████ (Appellant) appeared and testified on her own behalf. ██████████, ██████████, represented the Department. ██████████, testified as a witness for the Department.

**ISSUE**

Did the Department properly disenroll the Appellant from Medicaid's Managed Care program at the request of ██████████?

**FINDINGS OF FACT**

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

1. The Appellant is a Medicaid Beneficiary who was enrolled in ██████████ the Medicaid Health Plan (MHP) at all times relevant to this matter.
2. The Department of Community Health contracts with Health Plan of ██████████ to provide State Medicaid Plan services to the Appellant and other enrolled Medicaid beneficiaries.

3. On [REDACTED], Appellant forged a physician's [REDACTED] signature on a School Medication Authorization Form for her son. (Exhibit 1, pp. 12 & 15)
4. After receiving a faxed copy of the School Medication Authorization Form, [REDACTED] reported that it was not her signature on the form.
5. On [REDACTED], [REDACTED] sent a written request to terminate services between herself, Appellant, and all dependents of Appellant due to fraud. (Exhibit 1, p. 14)
6. On [REDACTED], the [REDACTED], the MHP, notified Appellant in writing that it received information that she forged the signature of her primary care physician (PCP) on a "School Administered Medication Authorization Form", which is considered fraud and abuse, and the [REDACTED] is requesting that she be disenrolled from the MHP. (Exhibit 1, p. 10)
7. On [REDACTED], the Department of Community Health Enrollment Service Section received a Request for Special Disenrollment from the MHP, requesting that the Appellant be disenrolled from the MHP on the basis that she forged her PCP's signature on a document. (Exhibit 1, p. 9)
8. The Department approved the Health Plan's disenrollment request.
9. On [REDACTED], the Department sent Appellant written notice, stating that she would be disenrolled from the MHP, effective March 1, 2009, due to "Actions Inconsistent with Plan Membership." (Exhibit 1, p. 8)
10. On [REDACTED], the State Office of Administrative Hearings and Rules received Appellant's Request for Administrative Hearing, protesting the Department's action to disenroll her from the MHP.

### **CONCLUSIONS OF LAW**

The Medical Assistance Program is established pursuant to Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). It is administered in accordance with state statute, the Social Welfare Act, the Administrative Code, and the State Plan under Title XIX of the Social Security Act Medical Assistance Program.

The Department's CMHP/ Qualified Health Plan contract disenrollment provisions must comply with applicable Federal regulations for Health Plan contracts created under the authority of the Medical Assistance program. Specifically 42 CFR 434.27 provides:

Sec. 434.27 Termination of enrollment.

- (a) All HMO and PHP contracts must specify—
- (1) The reasons for which the HMO or PHP may terminate a recipient's enrollment;
  - (2) That the HMO or PHP will not terminate enrollment because of an adverse change in the recipient's health; and
  - (3) The methods by which the HMO or PHP will assure the agency that terminations are consistent with the reasons permitted under the contract and are not due to an adverse change in the recipient's health.

The Department of Community Health, pursuant to the provisions of the Social Security Act Medical Assistance Program, contracts with the B-E Healthy Health Plan to provide State Medicaid Plan services to enrolled beneficiaries. The Department's contract with the Plan provides:

Disenrollment Requests Initiated by the Contractor.

The Contractor may initiate special disenrollment requests to DCH based on Enrollee actions inconsistent with the Contractor membership—for example, if there is fraud, abuse of the Contractor, or intentional misconduct, or if in the opinion of the attending PCP, the Beneficiary's behavior makes it medically infeasible to safely or prudently render Covered Services to the enrollee. Special disenrollment requests are divided into three categories:

- Violent/life threatening situations involving physical acts of violence; physical or verbal threats of violence made against the Contractor providers, staff or the public at the Contractor locations; or stalking situations.
- **Fraud/misrepresentation involving alteration or theft of prescriptions misrepresentation of Contractor membership, or unauthorized use of CHCP benefits.**

- Other noncompliance situations involving the failure to follow treatment plan; repeated use of non-contractor providers: Contractor provider refusal to see the Enrollee, repeated emergency room use and other situations that impede care.

*Department's Comprehensive Health Care Program  
(CMHP) Contract. Section II-G.11 page 19*

In this case, the MHP asserts that Appellant forged her PCP's signature on a School Administered Medication Authorization Form For Over The Counter Medication for her son. (Exhibit 1, p. 15) The Department submitted a copy of the forged document along with other documentation which substantiates the forged signature.

Appellant claims she did not sign her doctor's name on the form, intentionally, and it was an honest mistake. Appellant said that she filled out the form in a hurry when her son was on his way out the door. However, under questioning by this Administrative Law Judge, Appellant admitted that she signed her doctor's name on the document; and there is no evidence to establish that Appellant did this under duress. This Administrative Law Judge found Appellant's explanation for forging the document self-serving and lacking in credibility; and she believes that Appellant knew exactly what she was doing when she signed her doctor's name on the Medication Authorization Form. Accordingly, the Department acted properly in disenrolling Appellant from the MHP.

### **DECISION AND ORDER**

The Administrative Law Judge, based on the above findings of fact and conclusions of law, decides that the Department properly disenrolled the Appellant from the MHP.

### **IT IS THEREFORE ORDERED THAT:**

The Department's decision is AFFIRMED.

---

Marya A. Nelson-Davis  
Administrative Law Judge  
for Janet Olszewski, Director  
Michigan Department of Community Health

[REDACTED]  
Docket 2009-14501  
Decision and Order

cc: [REDACTED]

Date Mailed: 5/18/2009

**\*\*\* NOTICE \*\*\***

The State Office of Administrative Hearings and Rules may order a rehearing on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. The State Office of Administrative Hearings and Rules will not order a rehearing on the Department's motion where the final decision or rehearing cannot be implemented within 90 days of the filing of the original request. The Appellant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt of the rehearing decision.