

STATE OF MICHIGAN
STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

ADMINISTRATIVE HEARINGS FOR THE
DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF: [REDACTED]

Claimant

Reg. No: 2009-36995

Issue No: 2009

Case No: [REDACTED]

Load No: [REDACTED]

Hearing Date:

January 5, 2010

Ingham County DHS

ADMINISTRATIVE LAW JUDGE: Jana A. Bachman

HEARING DECISION

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9; and MCL 400.37 upon claimant's request for a hearing. After due notice, an in-person hearing was held on January 5, 2010. Claimant was represented by [REDACTED].

ISSUE

Whether claimant has established disability for Medical Assistance (MA).

FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

- (1) February 3, 2009, claimant applied for MA and retro-MA.
- (2) May 22, 2009, the Medical Review Team (MRT) denied claimant's application.

Department Exhibit A.

- (3) June 8, 2009, the department sent claimant written notice that application was denied.

(4) June 17, 2009, the department received claimant's timely request for hearing.

(5) October 7, 2009, the State Hearing Review Team (SHRT) denied claimant's application. Department Exhibit B. Claimant applied for and was denied Social Security disability benefits. Department Exhibit C.

(6) January 5, 2010, the in-person hearing was held.

(7) Claimant asserts disability based on impairments caused by COPD, arthritis, and club foot.

(8) Claimant testified at hearing. Claimant is 51 years old, 5'10" tall, and weighs 172 pounds. Claimant completed high school and one and one years of college. Claimant has a driver's license and is able to drive. Claimant cares for his needs at home.

(9) Claimant's past relevant employment has been as a factory laborer, fast food crew member, and security guard.

(10) July 6, 2009, claimant underwent an independent physical examination and a narrative report was prepared. In pertinent part, the report indicates that claimant's neck is supple without apparent masses; breath sounds are clear to auscultation and symmetrical but prominent throughout; no adventitious or other sounds; no accessory muscle use; no evidence of impairment; heart has regular rate and rhythm without enlargement and normal S1 and S2; no apparent abdominal organomegaly or masses; no clubbing or cyanosis detected; no edema appreciated; peripheral pulses are intact; no evidence of joint laxity, crepitus, or effusion. Grip strength remains intact. Dexterity is unimpaired. Patient could pick up a coin, button clothing, and open a door. Patient had no difficulty getting on and off the exam table, was able to squat halfway and did not attempt to walk heel and toe or hop. Range of motion of all joint was within normal limits with the exception of flexion of the dorsal lumbar spine was reduced to 40 degrees;

extension reduced to 10 degrees; right lateral flexion reduced to 15 degrees; and left lateral flexion reduced to 15 degrees. External rotation of shoulder was reduced to 60 degrees bilaterally. Hip abduction was reduced to 10 degrees; forward flexion was reduced to 80 degrees; backward extension was reduced to 20 degrees; internal rotation was reduced to 20 degrees and external rotation was reduced to 40 degrees. FEV 1 before bronchial dilator was 1.6 to 2.9; after bronchial dilator was 2.4 to 2.6. FVC was 3.6 to 3.8 before bronchial dilator; after bronchial dilator was 3.8 to 3.9. Blood pressure was 110/80. Doctors conclusion were as follows: claimant has obstructive pulmonary disease with no evidence of impairment; degenerative joint disease of the shoulders and hips with impaired range of motion (doctor questioned claimant's effort in performing the orthopedic maneuvers and questions whether or not optimal effort was manifested in this); coronary artery disease with unremarkable cardiac exam; hypertension under control. Department Exhibit A, Report, 7-6-09.

(11) January 8, 2009, claimant presented to hospital complaining of upper respiratory infection. Chest x-ray was performed that revealed a negative chest x-ray. After physical examination doctor's assessment was acute exacerbation of chronic obstructive pulmonary disease; acute sinusitis refractory to initial course of antibiotics; leukocytosis, likely secondary to COPD and/or acute sinusitis. Department Exhibit A, pgs 12-14, 18. March 18, 2008, physician treatment notes indicates that claimant is being treated for COPD, depression, and hypertension. Doctor indicates that COPD is stable with medication; hypertension under better control now; depression is to be treated with medication; allergic dermatitis is to be treated with skin cream; and allergic rhinitis treated with nasal steroid. Department Exhibit A, pg 31. April 11, 2009, claimant underwent x-rays of the chest after complaining of chest pain. A report was prepared

that indicates thorax appears essentially negative with no P E identified. Department Exhibit A, pg 33.

(12) March 17, 2009, claimant underwent a cardiovascular evaluation and a narrative report was prepared. The report indicates that claimant has atypical chest symptoms in a smoker. Claimant has some risk factors for coronary artery disease. Nuclear stress test, adenosine for cardiolute imaging revealed no abnormalities and stress test was unremarkable. Department Exhibit A, pg 36. On February 23, 2009, EKG revealed nonspecific ST-T wave changes in the anterior pectoral leads. Venous Doppler study was normal. Department Exhibit A, pg 39.

CONCLUSIONS OF LAW

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105. Department policies are found in the Program Administrative Manual (PAM), the Program Eligibility Manual (PEM) and the Program Reference Manual (PRM).

Pursuant to Federal Rule 42 CFR 435.540, the Department of Human Services uses the federal Supplemental Security Income (SSI) policy in determining eligibility for disability under the Medical Assistance program. Under SSI, disability is defined as:

...the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.... 20 CFR 416.905

A set order is used to determine disability. Current work activity, severity of impairments, residual functional capacity, past work, age, or education and work experience is

reviewed. If there is a finding that an individual is disabled or not disabled at any point in the review, there will be no further evaluation. 20 CFR 416.920.

If an individual is working and the work is substantial gainful activity, the individual is not disabled regardless of the medical condition, education and work experience. 20 CFR 416.920(c).

If the impairment or combination of impairments do not significantly limit physical or mental ability to do basic work activities, it is not a severe impairment(s) and disability does not exist. Age, education and work experience will not be considered. 20 CFR 416.920.

Statements about pain or other symptoms do not alone establish disability. There must be medical signs and laboratory findings which demonstrate a medical impairment.... 20 CFR 416.929(a).

...Medical reports should include –

- (1) Medical history.
- (2) Clinical findings (such as the results of physical or mental status examinations);
- (3) Laboratory findings (such as blood pressure, X-rays);
- (4) Diagnosis (statement of disease or injury based on its signs and symptoms).... 20 CFR 416.913(b).

In determining disability under the law, the ability to work is measured. An individual's functional capacity for doing basic work activities is evaluated. If an individual has the ability to perform basic work activities without significant limitations, he or she is not considered disabled. 20 CFR 416.994(b)(1)(iv).

Basic work activities are the abilities and aptitudes necessary to do most jobs. Examples of these include --

- (1) Physical functions such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling;
- (2) Capacities for seeing, hearing, and speaking;
- (3) Understanding, carrying out, and remembering simple instructions;
- (4) Use of judgment;
- (5) Responding appropriately to supervision, co-workers and usual work situations; and
- (6) Dealing with changes in a routine work setting. 20 CFR 416.921(b).

Medical findings must allow a determination of (1) the nature and limiting effects of your impairment(s) for any period in question; (2) the probable duration of the impairment; and (3) the residual functional capacity to do work-related physical and mental activities. 20 CFR 416.913(d).

Medical evidence may contain medical opinions. Medical opinions are statements from physicians and psychologists or other acceptable medical sources that reflect judgments about the nature and severity of the impairment(s), including your symptoms, diagnosis and prognosis, what an individual can do despite impairment(s), and the physical or mental restrictions. 20 CFR 416.927(a)(2).

All of the evidence relevant to the claim, including medical opinions, is reviewed and findings are made. 20 CFR 416.927(c).

For mental disorders, severity is assessed in terms of the functional limitations imposed by the impairment. Functional limitations are assessed using the criteria in paragraph (B) of the listings for mental disorders (descriptions of restrictions of activities of daily living, social functioning; concentration, persistence, or pace; and ability to tolerate increased mental demands associated with competitive work).... 20 CFR, Part 404, Subpart P, App. 1, 12.00(C).

If an individual fails to cooperate by appearing for a physical or mental examination by a certain date without good cause, there will not be a finding of disability. 20 CFR 416.994(b)(4)(ii).

When determining disability, the federal regulations require that several considerations be analyzed in sequential order. If disability can be ruled out at any step, analysis of the next step is not required. These steps are:

1. Does the client perform Substantial Gainful Activity (SGA)? If yes, the client is ineligible for MA. If no, the analysis continues to Step 2. 20 CFR 416.920(b).
2. Does the client have a severe impairment that has lasted or is expected to last 12 months or more or result in death? If no, the client is ineligible for MA. If yes, the analysis continues to Step 3. 20 CFR 416.920(c).
3. Does the impairment appear on a special listing of impairments or are the client's symptoms, signs, and laboratory findings at least equivalent in severity to the set of medical findings specified for the listed impairment? If no, the analysis continues to Step 4. If yes, MA is approved. 20 CFR 416.290(d).
4. Can the client do the former work that he/she performed within the last 15 years? If yes, the client is ineligible for MA. If no, the analysis continues to Step 5. 20 CFR 416.920(e).
5. Does the client have the Residual Functional Capacity (RFC) to perform other work according to the guidelines set forth at 20 CFR 404, Subpart P, Appendix 2, Sections 200.00-204.00? If yes, the analysis ends and the client is ineligible for MA. If no, MA is approved. 20 CFR 416.920(f).

At Step 1, claimant is not engaged in substantial gainful activity and so is not disqualified from receiving disability at Step 1.

At Step 2, the objective medical evidence of record indicates that claimant has COPD. His pulmonary function studies were above levels considered to be disabling by law. Claimant experiences some chest pain, but cardiac testing reveals no abnormalities. Claimant has

degenerative arthritis in his hips and lower spine causing significant reduction in his range of motion. Finding of Fact 10-12.

At Step 2, the objective medical evidence of record is not sufficient to establish that claimant has severe impairments that have lasted or are expected to last 12 months or more and prevent employment at any job for 12 months or more. Therefore, claimant is disqualified from receiving disability at Step 2.

At Step 3, claimant's impairments do not rise to the level necessary to be specifically disabling by law.

At Step 4, claimant's past relevant employment has been as a factory laborer, fast food crew member, and security guard. See discussion at Step 2 above. Finding of Fact 9-12.

At Step 4, the objective medical evidence of record is not sufficient to establish that claimant has functional impairments that prevent claimant, for a period of 12 months or more, from engaging in a full range of duties required by claimant's past relevant employment. Therefore, claimant is disqualified from receiving disability at Step 4.

The residual functional capacity is what an individual can do despite limitations. All impairments will be considered in addition to ability to meet certain demands of jobs in the national economy. Physical demands, mental demands, sensory requirements and other functions will be evaluated.... 20 CFR 416.945(a).

To determine the physical demands (exertional requirements) of work in the national economy, we classify jobs as sedentary, light, medium and heavy. These terms have the same meaning as they have in the Dictionary of Occupational Titles, published by the Department of Labor.... 20 CFR 416.967.

Sedentary work. Sedentary work involves lifting no more than 10 pounds at a time and occasionally lifting or carrying articles like docket files, ledgers, and small tools. Although a sedentary job is defined as one which involves sitting, a certain amount of walking and standing is often necessary in carrying out job duties. Jobs are sedentary if walking and standing are required occasionally and other sedentary criteria are met. 20 CFR 416.967(a).

Light work. Light work involves lifting no more than 20 pounds at a time with frequent lifting or carrying of objects weighing up to 10 pounds. Even though the weight lifted may be very little, a job is in this category when it requires a good deal of walking or standing, or when it involves sitting most of the time with some pushing and pulling of arm or leg controls.... 20 CFR 416.967(b).

Medium work. Medium work involves lifting no more than 50 pounds at a time with frequent lifting or carrying of objects weighing up to 25 pounds. If someone can do medium work, we determine that he or she can also do sedentary and light work. 20 CFR 416.967(c).

Heavy work. Heavy work involves lifting no more than 100 pounds at a time with frequent lifting or carrying of objects weighing up to 50 pounds. If someone can do heavy work, we determine that he or she can also do medium, light, and sedentary work. 20 CFR 416.967(d).

At Step 5, see discussions at Steps 2 and 4 above. Finding of Fact 10-12.

At Step 5, the objective medical evidence of record is sufficient to establish that claimant retains the residual functional capacity to perform at least medium work activities. Considering claimant's Vocational Profile (closely approaching advanced age, high school education, and history of unskilled work) and relying on Vocational Rule 203.21, claimant is not disabled. Therefore, claimant is disqualified from receiving disability at Step 5.

Claimant does not meet the federal statutory requirements to qualify for disability. Therefore, claimant does not qualify for Medical Assistance based on disability and the department properly denied claimant's application.

DECISION AND ORDER

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides that claimant has not established disability for Medical Assistance.

Accordingly, the department's action is, hereby, UPHELD.

/S/

Jana A. Bachman
Administrative Law Judge
for Ismael Ahmed, Director
Department of Human Services

Date Signed: March 3, 2010

Date Mailed: March 3, 2010

NOTICE: Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

JAB/db

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