# STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

# ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:

Respondent

Reg. No.: 2009-31053

Issue No.: 3055/6052

Case No.:

Load No.:

Hearing Date: September 16, 2009

Wayne County DHS (73)

ADMINISTRATIVE LAW JUDGE: Aaron McClintic

## **HEARING DECISION**

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon the Department's request for a hearing. After due notice, a telephone hearing was conducted from Detroit, Michigan on September 16, 2009. The Respondent did not appear at the hearing and it was held in respondent's absence pursuant to 7 CFR 273.16(e), MAC R 400.3130(5), or MAC R 400.3187(5). OIG representative appeared on behalf of the Department.

#### **ISSUE**

Whether respondent committed an Intentional Program Violation (IPV) and whether the respondent received an overissuance of benefits that the Department is entitled to recoup?

### FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material, and substantial evidence on the whole record, finds a material fact:

The Department's Office of Inspector General (OIG) filed a hearing request to establish
an overissuance of benefits received by respondent as a result of respondent having

- committed an IPV. The OIG also requested that respondent be disqualified from receiving program benefits.
- 2. Respondent was a recipient of FAP benefits during the period of 11/1/00 through 3/1/01 and 10/2001 through 12/2001.
- 3. Respondent was a recipient of CDC benefits during the period of 3/1/02 through 5/1/02.
- 4. Respondent was aware of the responsibility report a change in income and had no apparent physical or mental impairment that would limit the understanding or ability to fulfill this requirement.
- 5. Respondent did not report a change in income in a timely manner.
- 6. Respondent failed to report income and earnings for the purpose of receiving benefits to which respondent was not entitled.
- 7. As a result of the failure report income, respondent committed an IPV and received an overissuance of benefits.
- 8. As a result, respondent received overissuances in the amount of \$944 under the FS/FAP program and \$1681 under the CDC program.
- 9. Respondent entered into a recoupment agreement on May 20, 2009.
- 10. The Department has established that respondent committed an IPV.
- 11. This was respondent's first Intentional Program Violation.
- 12. A notice of disqualification hearing was mailed to respondent at the last known address and was not returned by the Post Office as undeliverable.

### **CONCLUSIONS OF LAW**

The Food Assistance Program, formerly known as the Food Stamp ("FS") program, is established by the Food Stamp Act of 1977, as amended, and is implemented by the federal regulations contained in Title 7 of the Code of Federal Regulations ("CFR"). The Department of

Human Services ("DHS"), formally known as the Family Independence Agency, administers the FAP program pursuant to MCL 400.10, *et seq* and MAC R 400.3001-3015. Departmental policies are found in the Program Administrative Manual ("PAM"), the Program Eligibility Manual ("PEM"), and the Program Reference Manual ("PRM").

The Child Development and Care program is established by Titles IVA, IVE and XX of the Social Security Act, the Child Care and Development Block Grant of 1990, and the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. The program is implemented by Title 45 of the Code of Federal Regulations, Parts 98 and 99. The Department of Human Services (formerly known as the Family Independence Agency) provides services to adults and children pursuant to MCL 400.14(1) and MAC R 400.5001-5015. Department policies are contained in the Program Administrative Manual (PAM), the Program Eligibility Manual (PEM) and the Program Reference Manual (PRM).

When a client group receives more benefits than they are entitled to receive, DHS must attempt to recoup the over issuance (OI). PAM 700, p. 1. DHS must inform clients of their reporting responsibilities and prevent OIs by following PAM 105 requirements informing the client of the requirement to promptly notify DHS of all changes in circumstances within 10 days. PAM 700, PAM 105. Incorrect, late reported or omitted information causing an OI can result in cash repayment or benefit reduction.

An Intentional Program Violation (IPV) is suspected when there is clear and convincing evidence that the client has intentionally withheld or misrepresented information for the purpose of establishing, maintaining, increasing or preventing reduction of program benefits or eligibility. PAM 720, p. 1. The Federal Food Stamp regulations read in part:

(6) Criteria for determining intentional program violation. The hearing authority shall base the determination of intentional program violation on clear and convincing evidence which

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demonstrates that the household member(s) committed, and intended to commit, intentional program violation as defined in

paragraph (c) of this section. 7 CFR 273.16(c)(6).

For FAP, the IPV exists when an administrative hearing decision, a repayment and

disqualification agreement or court decision determines FAP benefits were trafficked. PAM 720,

o. 2. The amount of the OI is the amount of benefits the group or provider actually received

minus the amount the group was eligible to receive. PAM 720, p. 6.

In the present case, the Department has established that respondent was aware of the

responsibility to report change in employment income and had no apparent limitations to

fulfilling this requirement. The respondent failed to report change in employment income. As a

result, respondent committed an IPV and was over issued FS/FAP and CDC benefits. Under the

aforementioned policy, respondent is to be disqualified from the FAP/FS programs for a period

of twelve (12) months.

**DECISION AND ORDER** 

The Administrative Law Judge, based upon the above findings of fact and conclusions of

law, finds that respondent committed an IPV with regard to the FAP and CDC programs and

received overissuances in program benefits.

It is ORDERED that respondent be disqualified from the FAP program for a period of 12

months. It is further ORDERED that the Department recoup for overissuances in FAP benefits

in the amount of \$944.00 and CDC benefits in the amount of \$1681.00.

Aaron McClintic

Administrative Law Judge

for Ismael Ahmed, Director

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Department of Human Services

Date Signed: 09/25/09

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Date Mailed: <u>09/25/09</u>

**NOTICE**: The law provides that within 30 days of receipt of the above Decision and Order, the respondent may appeal it to the circuit court for the county in which he/she lives.

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