STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:

Claimant

2009-14975 Reg. No:

Issue No: 1038

Case No:

Load No:

Hearing Date: April 15, 2009

Wayne County DHS

ADMINISTRATIVE LAW JUDGE: Tyra L. Wright

HEARING DECISION

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9; and MCL 400.37 upon Claimant's request for a hearing. After due notice, a hearing was held on April 15, 2009. Claimant personally appeared and testified. A family independence specialist represented the Department.

ISSUE

Did the Department act properly in sanctioning Claimant by closing her Family Independence Program (FIP) case on the grounds that she failed to attend the Jobs, Education and Training (JET) program without good cause?

FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

- (1) Claimant is a FIP benefits recipient. She last received \$403 in monthly FIP benefits.
- (2) On January 26, 2009, the Department sent Claimant a Notice of Noncompliance, DHS-2444, stating that she had failed "to participate in Work First/JET" on

January 8, 2009. In addition, the Notice stated that a triage appointment had been scheduled for February 6, 2009 to "give you an opportunity to report and verify your reasons for noncompliance." (Exhibit 1).

- (3) Claimant did not appear for the triage meeting.
- (4) Consequently, the Department found no good cause for her noncompliance with JET and closed her FIP case as a sanction, effective February 7, 2009.
- (5) The Department received Claimant's hearing request on February 13, 2009.(Exhibit 2).

CONCLUSIONS OF LAW

The Family Independence Program (FIP) was established pursuant to the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Public Law 104-193,8 USC 601, et seq. The Department of Human Services (formerly known as the Family Independence Agency) administers the FIP program pursuant to MCL 400.10, et seq., and MAC R 400.3101-3131. The FIP program replaced the Aid to Dependent Children (ADC) program effective October 1, 1996. Department policies for FIP are found in the Program Administrative Manual (PAM), the Program Eligibility Manual (PEM) and the Program Reference Manual (PRM).

DEPARTMENT POLICY FIP, RAP Cash

Federal and State laws require each work eligible individual (WEI) in the FIP and RAP group to participate in the Jobs, Education and Training (JET) Program or other employment-related activities unless temporarily deferred or engaged in activities that meet participation requirements. These clients must participate in employment and/or self-sufficiency related activities to increase their employability and obtain stable employment. (PEM 230A, pg. 1)

NONCOMPLIANCE PENALTIES FOR ACTIVE FIP CASES AND MEMBER ADDS

The penalty for noncompliance without good cause is FIP closure. Effective April 1, 2007, the following minimum penalties apply:

- For the first occurrence on the FIP case, close the FIP for not less than three calendar months unless the client is excused from the noncompliance as noted in First Case Noncompliance Without Loss of Benefits below.
- For the second occurrence on the FIP case, close the FIP for not less than three calendar months.
- For the third and subsequent occurrence on the FIP case, close the FIP for not less than 12 calendar months. (PEM 233A, p. 6).

TRIAGE

JET participants will not be terminated from a JET program without first scheduling a triage meeting with the client to jointly discuss noncompliance and good cause. Locally coordinate a process to notify the MWA case manager of triage meetings including scheduling guidelines.

Clients can either attend a meeting or participate in a conference call if attendance at the triage meeting is not possible. If a client calls to reschedule an already scheduled triage meeting, offer a phone conference at that time. Clients must comply with triage requirements within the negative action period.

When a phone triage is conducted for a first noncompliance and the client agrees to comply, complete the DHS-754, First Noncompliance Letter, as you would complete in a triage meeting. Note in the client signature box Client Agreed by Phone. Immediately send a copy of the DHS-754 to the client and phone the JET case manager if the compliance activity is to attend JET.

Determine good cause based on the best information available during the triage and prior to the negative action date. Good cause may be verified by information already on file with DHS or MWA. Good cause must be considered even if the client does not attend, with particular attention to possible disabilities (including disabilities that have not been diagnosed or identified by the client) and unmet needs for accommodation.

If the FIS, JET case manager, or MRS counselor do not agree as to whether good cause exists for a noncompliance, the case must be forwarded to the immediate supervisors of each party involved to reach an agreement.

2009-14975/TW

DHS must be involved with all triage appointment/phone calls due

to program requirements, documentation and tracking.

Note: Clients not participating with JET must be scheduled for a

triage meeting between the FIS and the client. This does not

include applicants. (PEM 233A, pg.8-9).

In this case, Claimant contends that she did not receive the Notice of Noncompliance that

would have told her that a triage was scheduled on February 6, 2009. Her testimony was found

to be credible. Because Claimant was not aware that a triage had been scheduled, she did not

attend the triage. As a result, Claimant was not given an opportunity to establish good cause for

her failure to attend JET on January 8, 2009. Consequently, it is found that her FIP case should

not have been closed under these circumstances.

DECISION AND ORDER

The Administrative Law Judge, based upon the above findings of fact and conclusions of

law, decides that the Department improperly closed Claimant's FIP case as a sanction for her

noncompliance with JET requirements.

Accordingly, the Department's action is REVERSED. The Department is ORDERED to

(a) reopen Claimant's case, (b) issue any retroactive FIP benefits Claimant would have received

had her case not been closed, and (c) schedule another triage appointment to give Claimant the

opportunity to report and verify her reason for missing her JET appointment on January 8, 2009.

Tyra L. Wright

Administrative Law Judge for Ismael Ahmed, Director

Department of Human Services

Date Signed: 04/21/09__

Date Mailed: 04/22/09

4

NOTICE: Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the mailing of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

