## STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

## ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:

Issue No.: 2009, 4031 Claimant Case No.:

Load No.:

Reg. No.:

Hearing Date:

June 8, 2009

Wayne County DHS (19)

2008-28697

ADMINISTRATIVE LAW JUDGE: Linda Steadley Schwarb

## HEARING DECISION

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon claimant's request for a hearing. After due notice, a hearing was held on June 8, 2009. Claimant appeared and testified. Claimant was represented by of . Following the hearing, the record was kept open for the receipt of additional medical evidence. Additional documents were received and reviewed.

#### **ISSUE**

Did the Department of Human Services (DHS or department) properly determine that claimant is not "disabled" for purposes of Medical Assistance (MA-P) and State Disability Assistance (SDA) programs?

#### FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

- On April 25, 2008, an application was filed on claimant's behalf for MA-P and SDA benefits. The application requested MA-P retroactive to March of 2008.
- 2) On July 7, 2008, the department denied claimant's application for benefits based upon the belief that claimant did not meet the requisite disability criteria.
- 3) On July 15, 2008, a hearing request was filed to protest the department's determination.
- 4) Claimant, age 56, has a ninth-grade education.
- Claimant last worked in 2003 as a press operator. Claimant has also performed work as a dietary aide, passing out food in a convalescent home. Claimant's relevant work history consists exclusively of unskilled work activities.
- 6) Claimant was hospitalized on , for abdominal pain. He was diagnosed with acute pancreatitis with normal liver and pancreatic enzymes.
- 7) Claimant has had no further hospitalizations.
- Claimant suffers from gastroesophageal reflux disease with history of Helicobacter pylori.
- 9) Claimant suffers from no significant physical or mental limitations with respect to his ability to perform basic work activities.

### CONCLUSIONS OF LAW

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the MA program pursuant to MCL 400.10, *et seq.*, and MCL 400.105. Department policies are found in the Program Administrative

Manual (PAM), the Program Eligibility Manual (PEM) and the Program Reference Manual (PRM).

Federal regulations require that the department use the same operative definition for "disabled" as used for Supplemental Security Income (SSI) under Title XVI of the Social Security Act. 42 CFR 435.540(a).

"Disability" is:

...the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months ... 20 CFR 416.905

In general, claimant has the responsibility to prove that he/she is disabled. Claimant's impairment must result from anatomical, physiological, or psychological abnormalities which can be shown by medically acceptable clinical and laboratory diagnostic techniques. A physical or mental impairment must be established by medical evidence consisting of signs, symptoms, and laboratory findings, not only claimant's statement of symptoms. 20 CFR 416.908; 20 CFR 416.927. Proof must be in the form of medical evidence showing that the claimant has an impairment and the nature and extent of its severity. 20 CFR 416.912. Information must be sufficient to enable a determination as to the nature and limiting effects of the impairment for the period in question, the probable duration of the impairment and the residual functional capacity to do work-related physical and mental activities. 20 CFR 416.913.

In determining whether an individual is disabled, 20 CFR 416.920 requires the trier of fact to follow a sequential evaluation process by which current work activity, the severity of the impairment(s), residual functional capacity, and vocational factors (i.e., age, education, and work experience) are assessed in that order. When a determination that an individual is or is not

disabled can be made at any step in the sequential evaluation, evaluation under a subsequent step is not necessary.

First, the trier of fact must determine if the individual is working and if the work is substantial gainful activity. 20 CFR 416.920(b). In this case, claimant is not currently working. Accordingly, claimant may not be eliminated from MA at this step of the sequential evaluation process.

Secondly, in order to be considered disabled for purposes of MA, a person must have a severe impairment. 20 CFR 416.920(c). A severe impairment is an impairment which significantly limits an individual's physical or mental ability to perform basic work activities. Basic work activities means the abilities and aptitudes necessary to do most jobs. Examples of these include:

- (1) Physical functions such as walking, standing, sitting, lifting, pushing, pulling, reaching, carrying or handling;
- (2) Capacities for seeing, hearing, and speaking;
- (3) Understanding, carrying out, and remembering simple instructions;
- (4) Use of judgment;
- (5) Responding appropriately to supervision, co-workers and usual work situations; and
- (6) Dealing with changes in a routine work setting. 20 CFR 416.921(b).

In this case, claimant was hospitalized in a for acute pancreatitis. He has had no further hospitalizations. A medical examination report completed by claimant's treating physician on a physician on a

with regard to repetitive activities with the upper extremities and no mental limitations. At the hearing, claimant testified that he suffers from a "gas bubble" on the right side of his abdomen. He reported that the gas was quite painful. Claimant also reported frequent headaches for which he takes over-the-counter aspirin which "helps." Claimant testified that, on an average day, he goes to his niece's to help with her lawn service by edging and weed cutting. In the winter, he "throws salt." Claimant reported that he is capable of walking for fifteen to twenty minutes, standing for fifteen to twenty minutes, sitting for thirty minutes, and lifting forty-five pounds. He reported that he has no difficulties with gripping or grasping. Claimant provided no additional medical evidence beyond his hospitalization. Claimant has not met his burden of proof that he has an impairment that is severe or significantly limits his physical or mental ability to perform basic work activities necessary for most jobs. The evidence fails to support claimant's position that he is incapable of basic work activities. See 20 CFR 416.927. Accordingly, the undersigned must conclude that the department has properly determined that claimant is not "disabled" for purposes of the MA program.

The State Disability Assistance (SDA) program which provides financial assistance for disabled persons is established by 2004 PA 344. The Department of Human Services (DHS or department) administers the SDA program pursuant to MCL 400.10, *et seq.*, and MAC R 400.3151-400.3180. Department policies are found in the Program Administrative Manual (PAM), the Program Eligibility Manual (PEM) and the Program Reference Manual (PRM).

A person is considered disabled for purposes of SDA if the person has a physical or mental impairment which meets federal SSI disability standards for at least 90 days. Receipt of SSI or RSDI benefits based upon disability or blindness or the receipt of MA benefits based upon disability or blindness (MA-P) automatically qualifies an individual as disabled for purposes of

2008-28697/LSS

the SDA program. Other specific financial and non-financial eligibility criteria are found in

PEM Item 261. In this case, there is insufficient medical evidence to support a finding that

claimant is incapacitated or unable to work under SSI disability standards for at least 90 days.

Therefore, the undersigned finds that claimant is not disabled for purposes of the SDA program.

**DECISION AND ORDER** 

The Administrative Law Judge, based upon the above findings of fact and conclusions of

law, decides that claimant is not "disabled" for purposes of the Medical Assistance and State

Disability Assistance programs. Accordingly, the department's determination in this matter is

hereby affirmed.

Linda Steadley Schwarb
Administrative Law Judge

for Ismael Ahmed, Director Department of Human Services

Date Signed: February 3, 2010

Date Mailed: February 5, 2010

**NOTICE:** Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the

original request.

6

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the mailing of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

# LSS/pf



