# STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

# ADMINISTRATIVE HEARINGS FOR THE DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF:

Claimant

Reg. No:2008-27349Issue No:2009Case No:1000Load No:1000Hearing Date:1000March 4, 20091000Tuscola County DHS

ADMINISTRATIVE LAW JUDGE: Janice G. Spodarek

# HEARING DECISION

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9;

and MCL 400.37 upon claimant's request for a hearing. After due notice, a telephone hearing

was held on March 4, 2009.

<u>ISSUE</u>

Did the Department of Human Services (DHS) properly deny claimant's Medical

Assistance (MA-P) application?

#### FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

- (1) On 6/24/08, claimant applied for MA-P with the Michigan DHS.
- (2) Claimant did not apply for retro MA.
- (3) On 7/18/08, the MRT denied.
- (4) On 7/22/08, the DHS issued notice.

(5) On  $\frac{8}{5}$ , claimant filed a hearing request.

(6) Claimant did not apply for SSI with SSA, testifying at the administrative hearing that she did not think she would be eligible as she had an acute need and not a long-term disability.

(7) On 8/19/08, the State Hearings Review Team (SHRT) denied claimant. SHRT denied claimant on the basis of duration.

(8) As of the date of application, claimant was a 46-year-old female standing 5' 9" tall and weighing 280 pounds. Claimant has "some college."

(9) Claimant testified that she smokes approximately one pack of cigarettes per day and has done so for 36 years. Claimant has a nicotine addiction.

(10) Claimant testified that she does not have an alcohol/drug abuse problem or history.

(11) Claimant has a driver's license and can drive a motor vehicle.

(12) Claimant alleges disability on the basis of gallbladder surgery which was done on July 3, 2008. Claimant testified that the surgery resolved her medical problems in July, 2008.

(13) Claimant testified that she could have gone back to work in July or August of 2008, as her condition was resolved. Claimant did not return to work until last month because she did not need to for what was evidently economic reasons.

(14) Claimant does not meet duration under the federal and state law.

#### CONCLUSIONS OF LAW

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the MA program pursuant to MCL 400.10,

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et seq., and MCL 400.105. Department policies are found in the Program Administrative

Manual (PAM), the Program Eligibility Manual (PEM) and the Program Reference Manual

(PRM).

Michigan administers the federal MA program. In assessing eligibility, Michigan defers

to the federal guidelines.

These federal guidelines state in part:

"Disability" is:

...the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.... 20 CFR 416.905.

...We follow a set order to determine whether you are disabled. We review any current work activity, the severity of your impairment(s), your residual functional capacity, your past work, and your age, education and work experience. If we can find that you are disabled or not disabled at any point in the review, we do not review your claim further.... 20 CFR 416.920.

...If you are working and the work you are doing is substantial gainful activity, we will find that you are not disabled regardless of your medical condition or your age, education, and work experience. 20 CFR 416.920(b).

...[The impairment]...must have lasted or must be expected to last for a continuous period of at least 12 months. We call this the duration requirement. 20 CFR 416.909.

...If you do not have any impairment or combination of impairments which significantly limits your physical or mental ability to do basic work activities, we will find that you do not have a severe impairment and are, therefore, not disabled. We will not consider your age, education, and work experience. 20 CFR 416.920(c).

[In reviewing your impairment]...We need reports about your impairments from acceptable medical sources.... 20 CFR 416.913(a).

...If you have an impairment(s) which meets the duration requirement and is listed in Appendix 1 or is equal to a listed impairment(s), we will find you disabled without considering your age, education, and work experience. 20 CFR 416.920(d).

...If we cannot make a decision on your current work activities or medical facts alone and you have a severe impairment, we will then review your residual functional capacity and the physical and mental demands of the work you have done in the past. If you can still do this kind of work, we will find that you are not disabled. 20 CFR 416.920(e).

If you cannot do any work you have done in the past because you have a severe impairment(s), we will consider your residual functional capacity and your age, education, and past work experience to see if you can do other work. If you cannot, we will find you disabled. 20 CFR 416.920(f)(1).

At application claimant has the burden of proof pursuant to:

...You must provide medical evidence showing that you have an impairment(s) and how severe it is during the time you say that you are disabled. 20 CFR 416.912(c).

Federal regulations are very specific regarding the type of medical evidence required by

claimant to establish statutory disability. The regulations essentially require laboratory or

clinical medical reports that corroborate claimant's claims or claimant's physicians' statements

regarding disability. These regulations state in part:

...Medical reports should include --

- (1) Medical history.
- (2) Clinical findings (such as the results of physical or mental status examinations);
- (3) Laboratory findings (such as sure, X-rays);
- (4) Diagnosis (statement of disease or injury based on its signs and symptoms).... 20 CFR 416.913(b).

...Statements about your pain or other symptoms will not alone establish that you are disabled; there must be medical signs and laboratory findings which show that you have a medical impairment.... 20 CFR 416.929(a). ...The medical evidence...must be complete and detailed enough to allow us to make a determination about whether you are disabled or blind. 20 CFR 416.913(d).

Medical findings consist of symptoms, signs, and laboratory findings:

- (a) **Symptoms** are your own description of your physical or mental impairment. Your statements alone are not enough to establish that there is a physical or mental impairment.
- (b) **Signs** are anatomical, physiological, or psychological abnormalities which can be observed, apart from your statements (symptoms). Signs must be shown by medically acceptable clinical diagnostic techniques. Psychiatric signs are medically demonstrable phenomena which indicate specific psychological abnormalities e.g., abnormalities of behavior, mood, thought, memory, orientation, development, or perception. They must also be shown by observable facts that can be medically described and evaluated.
- (c) Laboratory findings are anatomical, physiological, or psychological phenomena which can be shown by the use of a medically acceptable laboratory diagnostic techniques. Some of these diagnostic techniques include chemical tests, electrophysiological studies (electrocardiogram, electroencephalogram, etc.), roentgenological studies (Xrays), and psychological tests. 20 CFR 416.928.

It must allow us to determine --

- (1) The nature and limiting effects of your impairment(s) for any period in question;
- (2) The probable duration of your impairment; and
- (3) Your residual functional capacity to do work-related physical and mental activities. 20 CFR 416.913(d).

Information from other sources may also help us to understand how your impairment(s) affects your ability to work. 20 CFR 416.913(e).

...You can only be found disabled if you are unable to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death, or which has lasted or can be expected to last for a continuous period of not less than 12 months. See 20 CFR 416.905. Your impairment must result from anatomical, physiological, or psychological abnormalities which are demonstrable by medically acceptable clinical and laboratory diagnostic techniques.... 20 CFR 416.927(a)(1).

It is noted that Congress removed obesity from the Listing of Impairments shortly after the removal of drug addition and alcoholism. This removal reflects the view that there is a strong behavioral component to obesity. Thus, obesity in-and-of itself is not sufficient to show statutory disability.

Applying the sequential analysis herein, claimant is ineligible at the first step as claimant is currently working. 20 CFR 416.920(b). As noted, claimant testified that she is working and could have returned to work the month of surgery or the month after--July/August 2008. Claimant applied in June, 2008. By claimant's own admission, claimant was capable of substantial gainful activity. Even where a disabling impairment is shown, where there is SGA, there is no eligibility. 20 CFR 416.920(b).

It is noted in the alternative that should the second step of the analysis be applied, claimant would also be ineligible under the duration issue. 20 CFR 416.920(c). Claimant stipulated at the administrative hearing that she did not apply for Social Security on the grounds that she did not feel that she had a long-term disability--it was simply an acute need. The federal regulations and law applicable to Social Security claims is the same set of laws and regulations applicable to claimant's Medicaid application with the Department of Human Services. Claimant does not meet duration by her own admission and thus, in the alternative, the department's denial is upheld.

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### DECISION AND ORDER

The Administrative Law Judge, based upon the above findings of fact and conclusions

of law, decides that the department's actions were correct.

Accordingly, the department's determination in this matter is UPHELD.

<u>/s/</u>

Janice G. Spodarek Administrative Law Judge for Ismael Ahmed, Director Department of Human Services

Date Signed: <u>April 6, 2009</u>

Date Mailed: <u>April 7, 2009</u>

**NOTICE:** Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the mailing of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the mailing date of the rehearing decision.

JGS/cv

