

STATE OF MICHIGAN
STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

ADMINISTRATIVE HEARINGS FOR THE
DEPARTMENT OF HUMAN SERVICES

IN THE MATTER OF: [REDACTED]

Claimant

Reg. No: 2007-15551

Issue No: 2009

Case No: [REDACTED]

Load No: [REDACTED]

Hearing Date:

February 27, 2008

Arenac County DHS

ADMINISTRATIVE LAW JUDGE: Marlene B. Magyar

HEARING DECISION

This matter is before the undersigned Administrative Law Judge pursuant to MCL 400.9 and MCL 400.37 upon claimant's request for a hearing. After due notice, an in-person hearing was held on February 27, 2008. Claimant and her father personally appeared and testified. She also was assisted by [REDACTED], a patient advocate from [REDACTED], [REDACTED]

ISSUE

Did the department properly determine claimant is not disabled by Medicaid (MA) eligibility standards?

FINDINGS OF FACT

The Administrative Law Judge, based upon the competent, material and substantial evidence on the whole record, finds as material fact:

(1) Claimant is a divorced, 51-year-old Navy veteran and alcoholic in self-reported remission who lives alone in an apartment in [REDACTED]; she returned here to her birth state upon relocating from [REDACTED] in 2005.

(2) Claimant is fully independent in all self cares and activities of daily living; she has a valid driver's license and access to a roadworthy vehicle.

(3) On August 31, 2006, claimant's authorized representative filed a disability-based MA/retro-MA application on her behalf; upon denial of that application, claimant's authorized representative appealed (Department Exhibit #1, pgs 6, 7, 8 and 11).

(4) Claimant left her semi-skilled position as an administrative assistant in May, 2006, because she found it too stressful; her prior relevant work experience is in semi-skilled data entry/database management, but she left that job when the contracts were terminated (Department Exhibit #1, pgs 18 and 31).

(5) In May, 2006, claimant also spent two days at [REDACTED] (5/17/06-5/19/06) secondary to an attempted suicide via prescription drug overdose (Department Exhibit #1, pgs 11, 19 and 23-25).

(6) Claimant was engaged in local outpatient community mental health treatment at that time, having reinitiated services in January, 2006 (Department Exhibit #1, pgs 41-49).

(7) At claimant's intake assessment on December 29, 2005, she reported herself as "a very sociable person" who enjoys writing, doing crafts and getting together with people (Department Exhibit #1, pg 53).

(8) Claimant's June 15, 2006 progress report (one month post hospitalization) notes she had a stable, controlled mood on current psychotropic medications with no side effects, good

grooming/hygiene, a normal activity level, a normal appetite and a cooperative/pleasant demeanor (Department Exhibit #1, pg 57).

(9) As of claimant's February 27, 2008 hearing date, her overall mood remained stable on [REDACTED] (Department Exhibit #1, pgs 101-103).

(10) A Mental Residual Functional Capacity Assessment (DHS-49E) dated June 12, 2006 notes claimant may have difficulty remembering and/or carrying out detailed instructions, but no other severe impairments are noted (Department Exhibit #1, pgs 194 and 195).

(11) Claimant's medical history is positive for a remote right shoulder fracture (2005), a hysterectomy and gall bladder removal (Department Exhibit #1, pgs 91 and 322).

(12) Claimant stands approximately 5'5" tall and is medically obese at 200 pounds (BMI=33.27), despite undergoing bariatric surgery; she is right hand dominant (Department Exhibit #1, pg 33).

(13) At the hearing on February 27, 2008, claimant and her father expressed the opinion she could perform simple, low stress, repetitive work despite her Bipolar diagnosis (Department Exhibit #1, pg 193)(See also Finding of Fact #9 above).

(14) As of the above-referenced hearing date, claimant was actively involved in daily class work (9:00 a.m.-3:00 p.m.) at [REDACTED] in an attempt to re-establish herself in [REDACTED] competitive workforce.

CONCLUSIONS OF LAW

The Medical Assistance (MA) program is established by Title XIX of the Social Security Act and is implemented by Title 42 of the Code of Federal Regulations (CFR). The Department of Human Services (DHS or department) administers the MA program pursuant to MCL 400.10,

et seq., and MCL 400.105. Department policies are found in the Program Administrative Manual (PAM), the Program Eligibility Manual (PEM) and the Program Reference Manual (PRM).

Pursuant to Federal Rule 42 CFR 435.540, the Department of Human Services uses the federal Supplemental Security Income (SSI) policy in determining eligibility for disability under the Medical Assistance program. Under SSI, disability is defined as:

...the inability to do any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.... 20 CFR 416.905

The person claiming a physical or mental disability has the burden to establish it through the use of competent medical evidence from qualified medical sources such as his or her medical history, clinical/laboratory findings, diagnosis/prescribed treatment, prognosis for recovery and/or medical assessment of ability to do work-related activities or ability to reason and to make appropriate mental adjustments, if a mental disability is being alleged, 20 CFR 416.913. An individual's subjective pain complaints are not, in and of themselves, sufficient to establish disability. 20 CFR 416.908 and 20 CFR 416.929. By the same token, a conclusory statement by a physician or mental health professional that an individual is disabled or blind is not sufficient without supporting medical evidence to establish disability. 20 CFR 416.929.

...We follow a set order to determine whether you are disabled. We review any current work activity, the severity of your impairment(s), your residual functional capacity, your past work, and your age, education and work experience. If we can find that you are disabled or not disabled at any point in the review, we do not review your claim further.... 20 CFR 416.920.

...If you are working and the work you are doing is substantial gainful activity, we will find that you are not disabled regardless of your medical condition or your age, education, and work experience. 20 CFR 416.920(b).

...If you do not have any impairment or combination of impairments which significantly limits your physical or mental ability to do basic work activities, we will find that you do not have a severe impairment and are, therefore, not disabled. We will not consider your age, education, and work experience. 20 CFR 416.920(c).

[In reviewing your impairment]...We need reports about your impairments from acceptable medical sources.... 20 CFR 416.913(a).

...Statements about your pain or other symptoms will not alone establish that you are disabled; there must be medical signs and laboratory findings which show that you have a medical impairment.... 20 CFR 416.929(a).

...You must provide medical evidence showing that you have an impairment(s) and how severe it is during the time you say that you are disabled. 20 CFR 416.912(c).

... [The record must show a severe impairment] which significantly limits your physical or mental ability to do basic work activities.... 20 CFR 416.920(c).

...Medical reports should include --

- (1) Medical history.
- (2) Clinical findings (such as the results of physical or mental status examinations);
- (3) Laboratory findings (such as blood pressure, X-rays);
- (4) Diagnosis (statement of disease or injury based on its signs and symptoms).... 20 CFR 416.913(b).

Medical findings consist of symptoms, signs, and laboratory findings:

- (a) **Symptoms** are your own description of your physical or mental impairment. Your statements alone are not enough to establish that there is a physical or mental impairment.

- (b) **Signs** are anatomical, physiological, or psychological abnormalities which can be observed, apart from your statements (symptoms). Signs must be shown by medically acceptable clinical diagnostic techniques. Psychiatric signs are medically demonstrable phenomena which indicate specific psychological abnormalities e.g., abnormalities of behavior, mood, thought, memory, orientation, development, or perception. They must also be shown by observable facts that can be medically described and evaluated.
- (c) **Laboratory findings** are anatomical, physiological, or psychological phenomena which can be shown by the use of a medically acceptable laboratory diagnostic techniques. Some of these diagnostic techniques include chemical tests, electrophysiological studies (electrocardiogram, electroencephalogram, etc.), roentgenological studies (X-rays), and psychological tests. 20 CFR 416.928.

...The medical evidence...must be complete and detailed enough to allow us to make a determination about whether you are disabled or blind. 20 CFR 416.913(d).

Additionally, Social Security Ruling 96-4p (SSR 96-4p) states in relevant part:

A “symptom” is not a “medically determinable physical or mental impairment” and no symptom by itself can establish the existence of such an impairment. In the absence of a showing that there is a “medically determinable physical or mental impairment,” an individual must be found not disabled at Step 2 of the sequential evaluation process. No symptom or combination of symptoms can be the basis for a finding of disability, no matter how genuine the individual’s complaints may appear to be, unless there are medical signs and laboratory findings demonstrating the existence of a medically determinable physical or mental impairment.

In addition, 20 CFR 404.1529 and 416.929 provide that an individual’s symptoms, such as pain, fatigue, shortness of breath, weakness, or nervousness, will not be found to affect the individual’s ability to do basic work activities...unless medical signs and laboratory findings show that there is a medically determinable physical or mental impairment(s) that could reasonably be expected to produce the symptom(s) alleged.

[As Judge]...We are responsible for making the determination or decision about whether you meet the statutory definition of disability. In so doing, we review all of the medical findings and

other evidence that support a medical source's statement that you are disabled.... 20 CFR 416.927(e).

Additionally, it must be noted the law does not require an applicant to be completely symptom free before a finding of lack of disability can be rendered. In fact, if an applicant's symptoms can be managed to the point where substantial gainful employment can be achieved, a finding of not disabled must be rendered. Claimant's current psychotropic medications are fully shown to provide good symptom control for her bipolar condition. Consequently, claimant does not qualify for the MA/retro-MA coverage she seeks because neither she nor her authorized representative has presented any objective medical records to establish the presence of a physical or mental condition supportive of a disability allowance. In fact, this Administrative Law Judge concludes claimant is fully capable of working in a wide variety of unskilled jobs currently existing in the national economy, which is the standard to be applied in disability determination cases. As such, claimant's August 31, 2006 MA/retro-MA application must remain denied.

DECISION AND ORDER

The Administrative Law Judge, based upon the above findings of fact and conclusions of law, decides the department properly determined claimant is not disabled by MA eligibility standards.

Accordingly, the department's action is AFFIRMED.

/s/ _____
Marlene B. Magyar
Administrative Law Judge
for Ismael Ahmed, Director
Department of Human Services

Date Signed: April 9, 2009

Date Mailed: April 9, 2009

NOTICE: Administrative Hearings may order a rehearing or reconsideration on either its own motion or at the request of a party within 30 days of the mailing date of this Decision and Order. Administrative Hearings will not order a rehearing or reconsideration on the Department's motion where the final decision cannot be implemented within 90 days of the filing of the original request.

The Claimant may appeal the Decision and Order to Circuit Court within 30 days of the receipt of the Decision and Order or, if a timely request for rehearing was made, within 30 days of the receipt date of the rehearing decision.

MBM/db

cc:

